FEDERAL COVID-19 RELIEF AND RECOVERY FUNDS IN NEW HAMPSHIRE

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GOTRUTH NEW HAMPSHIRE WEBINAR

APRIL 13, 2023
FEDERAL AID RELATED TO
THE COVID-19 PANDEMIC ENACTED
MARCH 2020 – MARCH 2021
MAJOR PANDEMIC-RELATED FEDERAL AID LEGISLATION

• Coronavirus Preparedness and Response Supplemental Appropriations Act (March 6, 2020; $8 billion)

• Families First Coronavirus Response Act (March 18, 2020; $192 billion plus ongoing Medicaid provisions)

• Coronavirus Aid, Relief, and Economic Security (CARES) Act (March 27, 2020; $1.72 trillion)

• Paycheck Protection Program and Health Care Enhancement Act (April 24, 2020; $483 billion)

• Consolidated Appropriations Act (December 27, 2020; approximately $868 billion in COVID-19 relief plus $1.82 trillion in funding for programs throughout the government)

• American Rescue Plan Act (March 11, 2021; $1.86 trillion)

Sources: U.S. Congressional Budget Office publications of June 2020 (four March-April laws), January 2021 (CAA), and September 2021 (CAA and ARPA)
FUNDING AND SUPPORT PROVIDED BY FEDERAL ASSISTANCE ENACTED IN 2020

• Assistance to individuals and families
  o Enhanced unemployment compensation benefit amounts
  o Extended unemployment compensation benefits to more recipients
  o Economic Impact Payments
  o Emergency Rental Assistance
  o Food assistance enhancements

• Grants to businesses
  o Paycheck Protection Program
  o Disaster loans for small businesses

• Aid to governments
  o Coronavirus Relief Fund ($1.25 billion to New Hampshire)
  o Local public education aid
  o Higher education and other education aid
  o Other grants to state and local governments

• Relief funds for health care providers
CORONAVIRUS RELIEF FUNDS FROM THE CARES ACT IN NEW HAMPSHIRE

• $1.25 billion to New Hampshire, none directly to local governments
• Process for deploying was through the Governor’s office under the State of Emergency, informed by recommendations from the Legislative Advisory Board and the Stakeholder Advisory Board
• Could not be used for previously-budgeted expenditures, effectively required funds to be spent on new programs or augmenting services
• Key uses:
  o Main Street Relief programs for businesses and self-employed: $463.5 million
  o Health care and long-term care provider relief: $115.7 million
  o Unemployment Compensation Fund contribution: $50.0 million
  o Public school response supplemental funding: $44.4 million
  o COVID-19 support funding to Department of Health and Human Services: $41.6 million
  o Nonprofit emergency relief: $41.3 million
  o County and municipal governments: $38.6 million
  o Child care stabilization and recovery: $38.4 million

Timeline for use of these flexible funds has expired

Source: New Hampshire Governor’s Office for Emergency Relief and Recovery, CARES Act Funds Overview, May 27, 2022
THE AMERICAN RESCUE PLAN ACT (ARPA) ASSISTANCE ENACTED IN MARCH 2021

Summarized in Three Categories:

• Aid to individuals and families
• Aid to non-governmental and non-profit organizations
• Aid to governments
KEY ARPA AID: INDIVIDUALS AND FAMILIES

- Unemployment compensation expanded, added $300 per week
- Economic Impact Payments, $1,400 for individuals
- Supplemental Nutrition Assistance Program benefits increased by 15 percent through to end of September 2021
- Continuation of Pandemic EBT program for students out of school
- Expanded and fully-refundable Child Tax Credit in 2021
  - Advance payments on monthly basis ($320.7M during 2021)
  - Estimated to have reached about 85 percent of New Hampshire children
  - National estimates suggest 2021 Credit reduced child poverty by about 43 percent
- Expanded Earned Income Tax Credit for certain adults in 2021
- Health coverage subsidies for individual marketplace purchasers
- Emergency rental assistance, $152M to help New Hampshire renters (following $200M from the December 2020 federal aid package)
- Support for child care aid grants for eligible individuals ($30M)

KEY ARPA AID: NON-GOVERNMENTAL ORGANIZATIONS

• Child Care Stabilization Grants for centers with less revenue, higher costs during pandemic ($48M to New Hampshire)
• Higher Education Emergency Relief Fund, focus on student assistance ($165M to New Hampshire schools)
• Emergency Assistance to Non-Public Schools (combined $7M to New Hampshire schools)
• Aid to health centers funded through the U.S. Health Resources and Services Administration for several purposes
• Expanded Paycheck Protection Program eligibility
• Tax credits for smaller employer paid sick, family leave costs
• Aid focused on restaurants and closed venues

KEY ARPA AID: GOVERNMENTS

• Elementary and Secondary School Emergency Relief, reopening schools and addressing pandemic learning loss ($350M to New Hampshire K-12 schools)
• Temporary Assistance to Needy Families one-time allocation ($4M to New Hampshire)
• Enhanced federal funding for home and community-based services through Medicaid (about $115M)
• Capital Projects Fund, critical investments in broadband, capital assets ($122M to New Hampshire)
• State Small Business Credit Initiative ($56M to New Hampshire)
• Coronavirus State and Local Fiscal Recovery Funds ($1,457M to New Hampshire)

Sources: NHFPI, Federal American Rescue Plan Act Directs Aid to Lower-Income Children, Unemployed Workers, and Public Services, March 26, 2021; U.S. Department of Health and Human Services; U.S. Department of Education; U.S. Department of the Treasury; NH Office of Legislative Budget Assistant; NH Department of Health and Human Services
ABOUT $17 BILLION TO NEW HAMPSHIRE
FEDERAL ASSISTANCE RELATED TO COVID-19
IN NEW HAMPSHIRE
Total of Nearly $16.9 billion Through July 7, 2022

Paycheck Protection Program and Other Business Aid, $5.01B
Other Grants and Aid to Governments and Other Organizations, $3.17B
Flexible Capital Fund Grant to States, $0.12B
Flexible Grants to Cities, Towns, and Counties, $0.46B
Emergency Rental Assistance, $0.35B
Higher Education Aid, $0.30B
Food Assistance and Related Program Aid, $0.13B
K-12 Public Education Aid, $0.55B
Grants to Health Care Providers, $0.69B
Enhanced Unemployment Compensation, $1.55B
Economic Impact Payments to Individuals, $2.28B
Flexible Grants to the State Government, $2.24B

New Hampshire economy in 2019: $87.3 billion
Source: U.S. Bureau of Economic Analysis, Gross State Product

Note: Sums may include small amounts of double-counting due to summation mismatches. Totals presented are derivations. Small amounts of aid to individuals are also included in the "Other Grants and Aid" section, including aid for funeral expenses.
FLEXIBLE ARPA AID: CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS
CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS IN NEW HAMPSHIRE

NEW HAMPSHIRE’S ALLOCATIONS OF AMERICAN RESCUE PLAN ACT CORONAVIRUS STATE AND LOCAL FISCAL RECOVERY FUNDS

Source: U.S. Department of the Treasury, Coronavirus State and Local Fiscal Recovery Funds, accessed May 16, 2021

Funds must be obligated by December 31, 2024 and spent by December 31, 2026.

Source: U.S. Department of the Treasury

- State, $994.6M
- Counties, $264.1M
- Metropolitan Cities*, $86.0M
- Other Cities and Towns, $112.2M

*“Metropolitan Cities” in New Hampshire include Dover, Manchester, Nashua, Portsmouth, and Rochester.
FISCAL RECOVERY FUNDS PERMITTED USES

Relatively flexible funds designed to:

• Respond to the public health and economic impacts of the pandemic
• Provide premium pay for essential workers
• Replace lost public sector revenue
• Invest in water, sewer, and broadband infrastructure
• Provide services to “impacted” households or communities (generally, below 300 percent of the Federal Poverty Guidelines, or experiencing certain conditions or hardships or qualifying for existing programs)¹

U.S. Treasury Department:

• “…encourages recipients to consider funding uses that foster a strong, inclusive, and equitable recovery, especially uses with long-term benefits for health and economic outcomes.” ²
• Fiscal Recovery Funds can help address “…systemic public health and economic challenges that may have contributed to more severe impacts of the pandemic among low-income communities and people of color.” ²

¹ U.S. Department of the Treasury, Coronavirus State & Local Fiscal Recovery Funds: Overview of the Final Rule, January 2022
² U.S. Department of the Treasury, Interim Final Rule, May 10, 2021
MANY GRANITE STATERS ELIGIBLE FOR SERVICES SUPPORTED BY THESE FUNDS

<table>
<thead>
<tr>
<th>New Hampshire County</th>
<th>Percent of Population Below 300 Percent FPG</th>
<th>People with Incomes Below 300 Percent FPG</th>
</tr>
</thead>
<tbody>
<tr>
<td>Belknap</td>
<td>38%</td>
<td>23,900</td>
</tr>
<tr>
<td>Carroll</td>
<td>41%</td>
<td>20,000</td>
</tr>
<tr>
<td>Cheshire</td>
<td>38%</td>
<td>27,200</td>
</tr>
<tr>
<td>Coos</td>
<td>52%</td>
<td>15,300</td>
</tr>
<tr>
<td>Grafton</td>
<td>40%</td>
<td>33,600</td>
</tr>
<tr>
<td>Hillsborough</td>
<td>31%</td>
<td>129,900</td>
</tr>
<tr>
<td>Merrimack</td>
<td>34%</td>
<td>49,500</td>
</tr>
<tr>
<td>Rockingham</td>
<td>23%</td>
<td>72,600</td>
</tr>
<tr>
<td>Strafford</td>
<td>34%</td>
<td>41,200</td>
</tr>
<tr>
<td>Sullivan</td>
<td>42%</td>
<td>17,900</td>
</tr>
<tr>
<td>Statewide</td>
<td>32%</td>
<td>431,000</td>
</tr>
</tbody>
</table>

Sources: U.S. Census Bureau, American Community Survey, 2017-2021

- One-quarter of children enrolled in New Hampshire public schools in October 2019 eligible for free or reduced-price meals (generally, 185 percent FPG eligibility)
- School meal-eligible 2019 students included 58 percent of children identifying as Black, 54 percent of Hispanic children, and 33 percent of Multiracial children
- About one out of every four single-female headed households with children in poverty
- Approximately 23,000 adults age 65 or older within 125 percent FPG

Sources: NHFPI, Greater Investments Key for Students Facing Inequities Across New Hampshire, August 25, 2021; U.S. Census Bureau, American Community Survey, 2017-2021
PROCESS FOR ACCEPTING FEDERAL FUNDS IN NEW HAMPSHIRE

• A pre-existing process and legal framework for accepting federal funds outside the State Budget used for pandemic-related funds

• Different process during the State of Emergency, when the Governor directed the flexible Coronavirus Relief Funds from the CARES Act

• Process for ARPA Coronavirus State Fiscal Recovery Funds:
  1. State agencies generate proposal for expenditures
  2. Joint Legislative Fiscal Committee and the Executive Council approvals are required for any transfer of funds over $100,000, including federal grants
  3. Executive Council approval is also required to enter contracts of over $10,000
  4. Spending authority lasts through the end of the State Budget biennium

• Reporting required to U.S. Treasury Department, but no specific application is required for the use of these flexible funds

• Tracking and certain administration of these funds conducted by the Governor’s Office for Emergency Relief and Recovery (GOFERR)

Sources: RSA 9; New Hampshire Executive Council (nh.gov)
SLIGHTLY OVER $50M CORONAVIRUS STATE FISCAL RECOVERY FUNDS UNBUDGETED

AMERICAN RESCUE PLAN ACT
CORONAVIRUS STATE FISCAL RECOVERY FUNDS IN NEW HAMPSHIRE
As of March 29, 2023

Appropriated, $944.3 Million, 95%

Unappropriated, $50.3 Million, 5%

Source: NHFPI analysis of Joint Legislative Fiscal Committee and Executive Council approvals, May 2021-March 2023
CORONAVIRUS STATE FISCAL RECOVERY FUND NEW HAMPSHIRE APPROPRIATIONS

NEW HAMPSHIRE’S CORONAVIRUS STATE FISCAL RECOVERY FUND ALLOCATIONS, AS OF MARCH 29, 2023

Does Not Include Federal Funds Allocated From Other Sources

- Water Infrastructure, $239.8M
- Building Upgrades, $143.5M
- Housing, $128.1M
- Information Technology Upgrades, $84.9M
- Mental Health or Substance Use Disorder Services, $69.2M
- Public Safety, Enforcement, and Justice, $54.5M
- Parks and Recreation Upgrades, $34.0M
- Youth Services, $31.4M
- Workforce Incentives and Support, $20.5M
- Administration and Operations, $13.2M
- Benefits Access, $13.0M
- Loans to Businesses Facing Relief Fund Recoupment, $12.4M
- Economic Development, $9.6M
- Clean Energy and Air Quality, $1.9M
- Agriculture Industry Support, $1.0M

Source: NHFPI analysis of Joint Legislative Fiscal Committee and Executive Council approvals, May 2021 - March 2023
AS OF DECEMBER 31, 2022, LESS THAN 12 PERCENT SPENT, 20 PERCENT OBLIGATED

AMERICAN RESCUE PLAN ACT CORONAVIRUS STATE FISCAL RECOVERY FUND EXPENDITURES IN NEW HAMPSHIRE
As of December 31, 2022

- Budgeted and Unobligated, $593.8 Million, 60%
- Obligated and Unspent, $194.6M, 20%
- Spent, $114.7M, 11%
- Unbudgeted Remaining, $91.5M, 9%

Source: U.S. Treasury Department
LARGEST PROJECTS VARY IN FUNDING USE, MAY REFLECT DELAYED REPORTING

NEW HAMPSHIRE’S LARGEST CORONAVIRUS STATE FISCAL RECOVERY FUND PROJECTS BY EXPENDITURE STATUS ON DECEMBER 31, 2022

- Spent
- Obligated and Unspent
- Total Budget

Millions of Coronavirus State Fiscal Recovery Fund Dollars

- InvestNH Program Fund
- Water Quality and Hatchery Infrastructure Projects
- County Nursing Home Infrastructure Program
- Dam Rehabilitation
- Youth Residential Facility Improvement Program
- State Building HVAC Replacement and Maintenance
- Drinking Water Transmission and Distribution
- State Government Critical IT Infrastructure
- Veteran Housing and Retreat Center
- Centralized Wastewater Treatment
- Community Center Investment Program
- Assistance for Families in Need and at Risk of Homelessness
- Deferred Maintenance - State Buildings

Source: U.S. Treasury Department
LOCAL GOVERNMENT EXPENDITURE RATES VARY WITHIN THE STATE

USE OF CORONAVIRUS LOCAL FISCAL RECOVERY FUNDS
BY REPORTING NEW HAMPSHIRE COMMUNITY
Counties and Cities with Over $10 Million in Received Funds, Data as of December 31, 2022

Spent  Obligated and Unspent  Total Amount Received

Millions of Dollars

Hillsborough County
Belknap County
Grafton County
Merrimack County
Rockingham County
Strafford County
Manchester
Nashua
Portsmouth

County or City in New Hampshire

Source: U.S. Treasury Department
ADDITIONAL FUNDS FROM THE AMERICAN RESCUE PLAN ACT
SPECIFIC FUNDS SPENT AT VARYING RATES

• Funds separate from flexible ARPA and CARES Act dollars, more narrowly focused on specific services and needs
• Available data from the New Hampshire Department of Health and Human Services presented includes expenditures of funds through September 30, 2022
• Data last updated in October 2022 from the New Hampshire Housing Finance Authority, the Department of Energy, the Department of Education, and the Governor’s Office for Emergency Relief and Recovery
• Reporting requirements from federal government vary, as a variety of different federal and state agencies are administering these funds
• Not a comprehensive analysis of expenditures
CERTAIN FUNDS NEARLY EXHAUSTED

Federal Fund Expenditures as a Percentage of Total Funds Appropriated, with Total Expenditures so Far Based on Available Data

Expenditures as a Percentage of Budget as of September 30, 2022 for NH DHHS Funds, Labels Show Dollar Expenditures Thus Far in Millions

<table>
<thead>
<tr>
<th>Program</th>
<th>Percent of Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>Child Care Stabilization Grants</td>
<td>100%</td>
</tr>
<tr>
<td>HRSA Small Rural Hospital Modernization</td>
<td>99%</td>
</tr>
<tr>
<td>ACF Pandemic Emergency Assistance Fund</td>
<td>99%</td>
</tr>
<tr>
<td>Low Income Energy Assistance Program</td>
<td>99%</td>
</tr>
<tr>
<td>CDC Epidemiology and Lab Capacity for School Testing</td>
<td>99%</td>
</tr>
<tr>
<td>SNAP Three-Year State Administrative Expense Grants</td>
<td>99%</td>
</tr>
</tbody>
</table>

Selected Federal ARPA Funds to New Hampshire

*Note: Data updated from the information in the November 4, 2022 compilation or based on most recent estimates available. HCBS FMAP data unofficial and provided October 26, 2022. Department of Energy heat and water assistance data as of October 31, 2022.

Sources: New Hampshire Departments of Health and Human Services, Energy, and Education; Governor’s Office for Emergency Relief and Recovery; New Hampshire Housing Finance Authority

23
SUBSTANTIAL DROP-OFF IN EXPENDITURES

FEDERAL FUND EXPENDITURES AS A PERCENTAGE OF TOTAL FUNDS APPROPRIATED, WITH TOTAL EXPENDITURES SO FAR BASED ON AVAILABLE DATA

Selected Federal ARPA Funds to New Hampshire

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Sources: New Hampshire Departments of Health and Human Services, Education, and Energy; Governor’s Office for Emergency Relief and Recovery; New Hampshire Housing Finance Authority
Expenditures as a Percentage of Budget as of September 30, 2022 for NH DHHS Funds, Labels Show Dollar Expenditures Thus Far in Millions

Selected Federal ARPA Funds to New Hampshire

- Child Care and Development Block Grant
- Homeowner Assistance Fund
- Emergency Relief Fund - Housing Assistance
- Elementary and Secondary School Workforce
- CDC Crisis Response
- SAMHSA Substance Abuse Prevention and Treatment Block Grant
- ELC - Strengthening Healthcare Associated Infections and Antibiotic Resistance
- Other Funds

FEDERAL FUND EXPENDITURES AS A PERCENTAGE OF TOTAL FUNDS APPROPRIATED, WITH TOTAL EXPENDITURES SO FAR BASED ON AVAILABLE DATA

WORKFORCE, CHILD CARE FUNDS REMAINED

Note: Data updated from the information in the November 4, 2022, compilation. As of October 26, 2022, Department of Energy and Water resources data on available funds are as of October 31, 2022. Sources: New Hampshire Department of Health and Human Services, Education, and Housing Finance Authority.
SOME FUNDS HAD NO SPENDING RECORD

FEDERAL FUND EXPENDITURES AS A PERCENTAGE OF TOTAL FUNDS APPROPRIATED, WITH TOTAL EXPENDITURES SO FAR BASED ON AVAILABLE DATA

<table>
<thead>
<tr>
<th>Program</th>
<th>Expenditure (in Millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>ELC - State-Based Nursing Home and Long-Term Care Strike Teams</td>
<td>$0.01</td>
</tr>
<tr>
<td>Low Income Household Water Assistance Program</td>
<td>$0.00</td>
</tr>
<tr>
<td>Family Violence Prevention COVID-19 Testing, Vaccines, and Mobile Health Units</td>
<td>$0.00</td>
</tr>
<tr>
<td>Community Living - Supportive Services (ARPA)</td>
<td>$0.00</td>
</tr>
</tbody>
</table>

Selected Federal ARPA Funds to New Hampshire

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Sources: New Hampshire Departments of Health and Human Services, Energy, and Education; Governor’s Office for Emergency Relief and Recovery; New Hampshire Housing Finance Authority.
KEY POTENTIAL OPPORTUNITIES TO REDEPLOY FUNDS FOR OTHER USES

• Coronavirus State Fiscal Recovery Funds authorized through the regular Joint Legislative Fiscal Committee and Executive Council process for federal funds

• As a result, all Coronavirus State Fiscal Recovery Fund programs that do not appear in the State Budget or elsewhere in State law would have to be reauthorized to continue those programs

• State program authorization expiration date: June 30, 2023

• Federal deadline for obligation of funds: December 31, 2024

• Potential opportunities to redeploy unspent funds, change program structures, or otherwise provide chances for learning and program evaluation

• Any other funds not included in the State Budget would have to be reauthorized as well
ADDITIONAL FUNDING IN VARIOUS FORMS

Four additional new major federal statutes:

• Infrastructure Investment and Jobs Act
• Bipartisan Safer Communities Act
• Inflation Reduction Act
• Consolidated Appropriations Act of 2023

Source: National Conference of State Legislatures
KEY TAKEAWAYS

• Significant, historic federal aid provided key resources to support New Hampshire’s people, economy, and public services through the pandemic

• ARPA included significant aid to the State government, including both flexible funds and funds targeted at certain services, with relatively long timelines for use

• Fund expenditure rates have varied, and only small portions of certain funds had been spent as of September 2022

• Additional resources and reallocated funds may be available in the future, including surplus State revenues

• Many resources have been deployed, but some remain to support health and an equitable and inclusive economy
ADDITIONAL NHFPI RESOURCES

• **Resource Page:** The American Rescue Plan Act and New Hampshire: Recent and Updated Resources

• **Presentation:** Federal Pandemic-Related Funding in New Hampshire: Impacts, Opportunities, and Benefits – December 6, 2022

• **Issue Brief:** The Governor’s Budget Proposal for State Fiscal Years 2024 and 2025 – March 27, 2023

• **Resource Page:** Budget
  [https://nhfpi.org/topic/budget/](https://nhfpi.org/topic/budget/)
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