



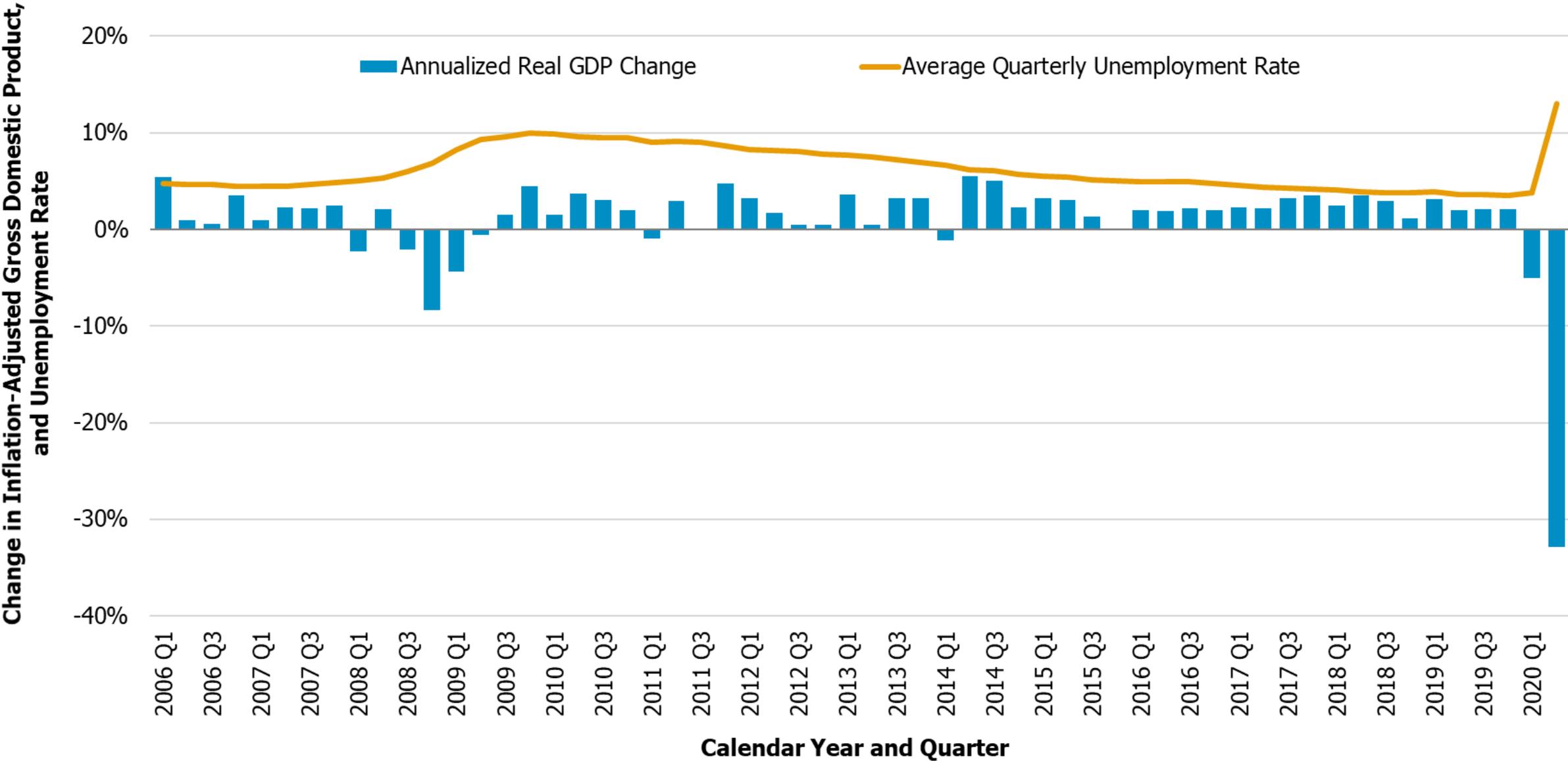
# **State and Federal Funding in New Hampshire and the Impacts of the COVID-19 Crisis**

*Presented by Phil Sletten  
New Hampshire Fiscal Policy Institute*

The Mental Health Center of Greater Manchester  
Strategic Planning Finance Focus Group Meeting  
August 19, 2020

# Economic Growth and Unemployment Rate

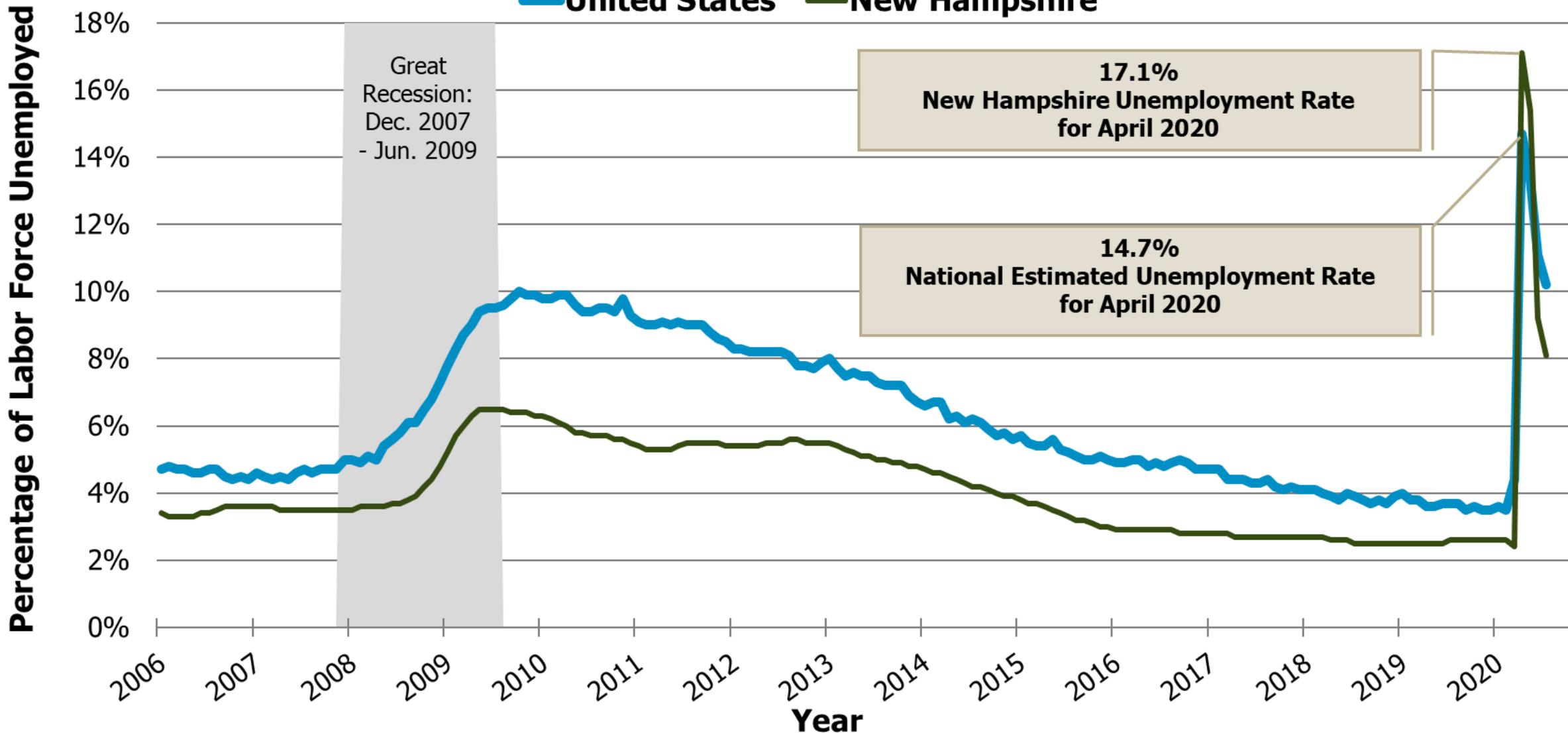
*United States, Historical Rates by Quarter*



# Unemployment Rates

*New Hampshire and the United States, Seasonally Adjusted*

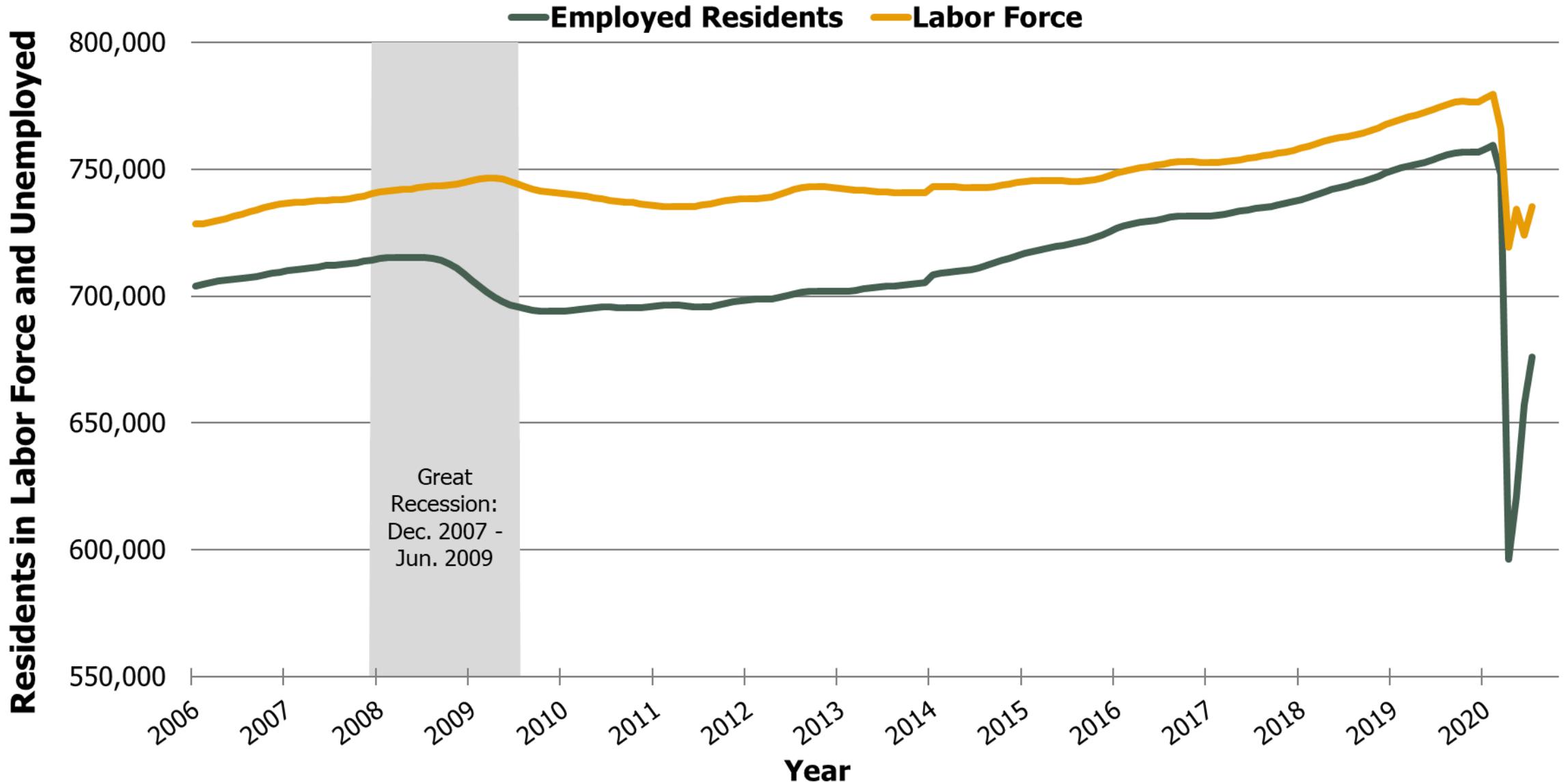
**United States**   **New Hampshire**



Sources: U.S. Bureau of Labor Statistics; New Hampshire Employment Security

# Employment and Unemployment in New Hampshire

*Seasonally Adjusted*

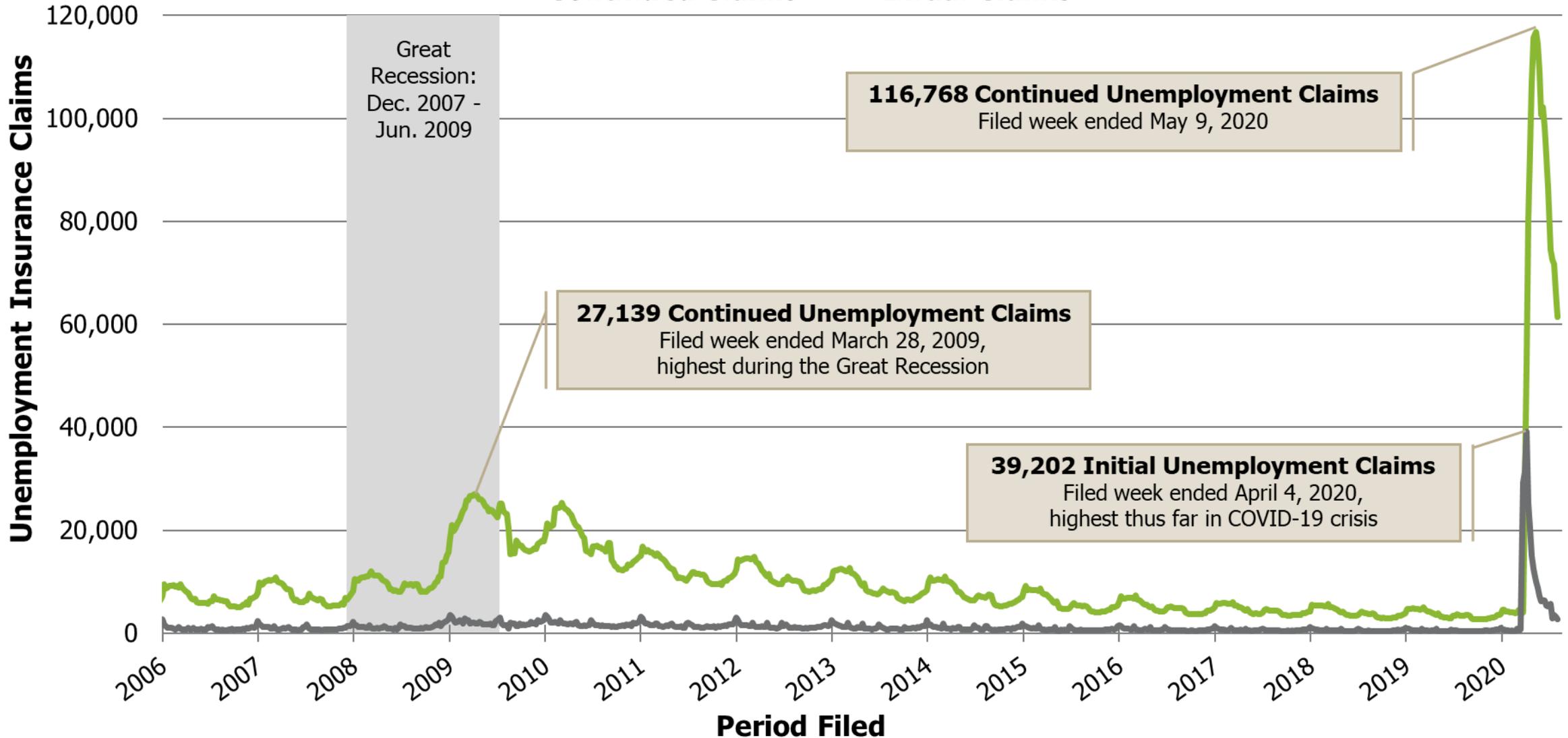


Sources: U.S. Bureau of Labor Statistics; New Hampshire Employment Security

# Initial and Continued Unemployment Claims

*For Unemployment Insurance in New Hampshire, Not Seasonally Adjusted*

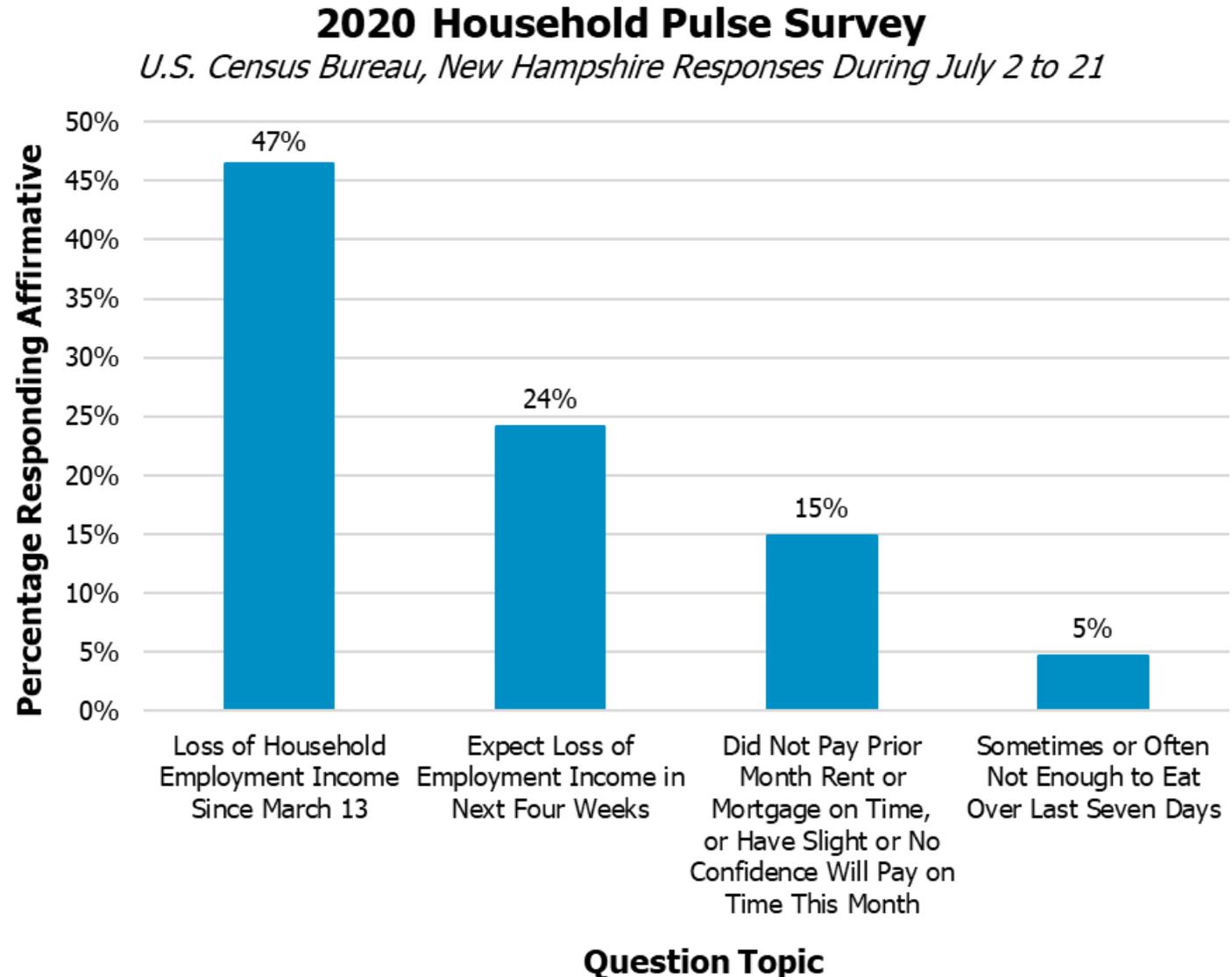
**Continued Claims**    **Initial Claims**



Source: U.S. Department of Labor, Employment and Training Administration

# Widespread Loss of Income

- Chair of the U.S. Federal Reserve Jerome Powell, May 13, 2020: “Among people who were working in February, almost 40 percent of those in households making less than \$40,000 a year had lost a job in March.”
- Loss of income severe enough to affect food security:
  - 22 percent of respondents nationally ran out of food and did not have enough money to buy more in last 30 days (NORC at the University of Chicago, May 4-10, 2020 survey)
  - Two in five households nationally that included children under 12 years old and the mothers of those children ran out of food and could not afford more at some point since the pandemic began (Brookings Institution, April 2020 survey)

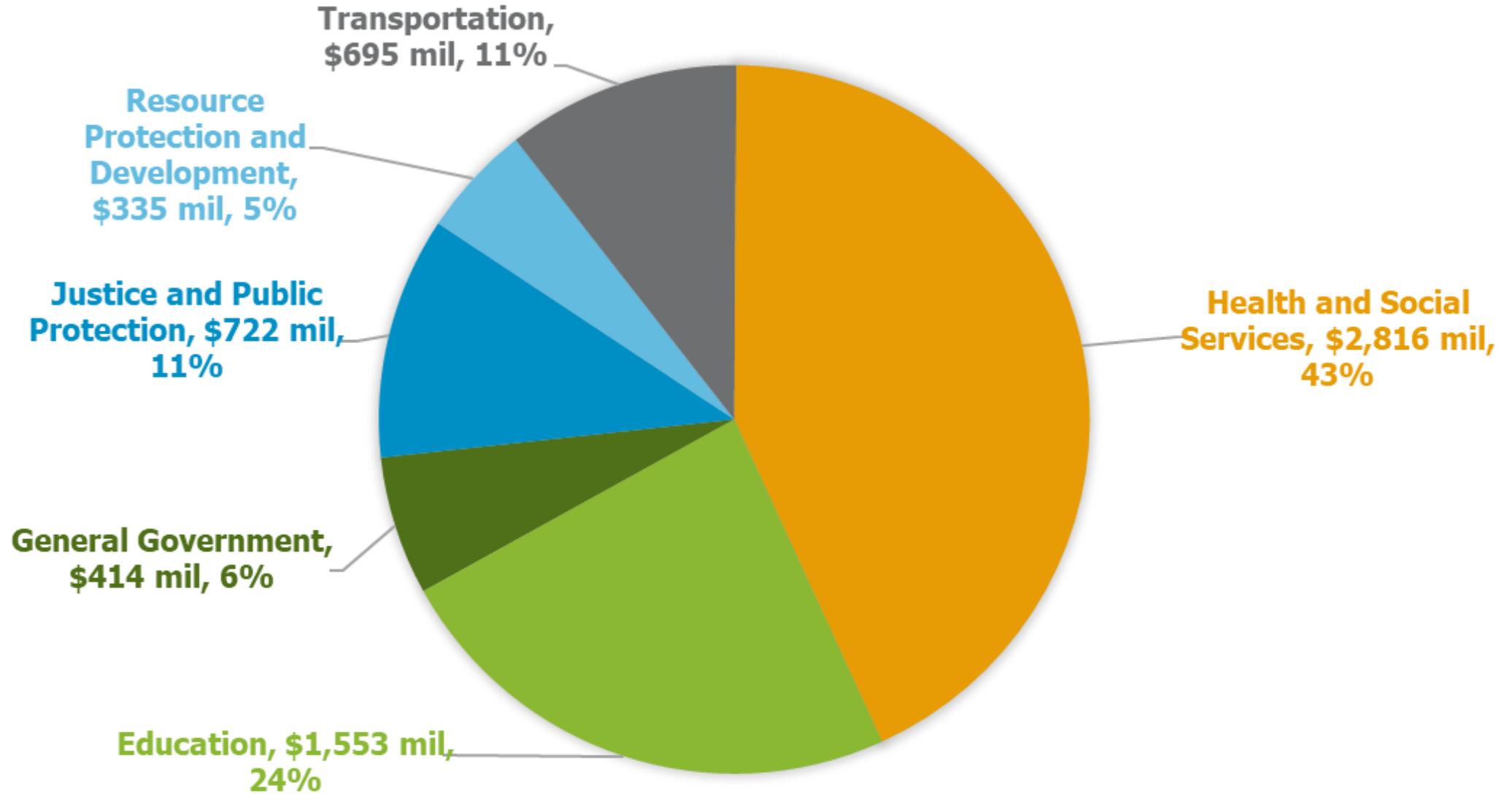


Source: U.S. Census Bureau, 2020 Household Pulse Survey, accessed August 10, 2020

# The State Budget by Category

*New Hampshire, State Fiscal Year 2021*

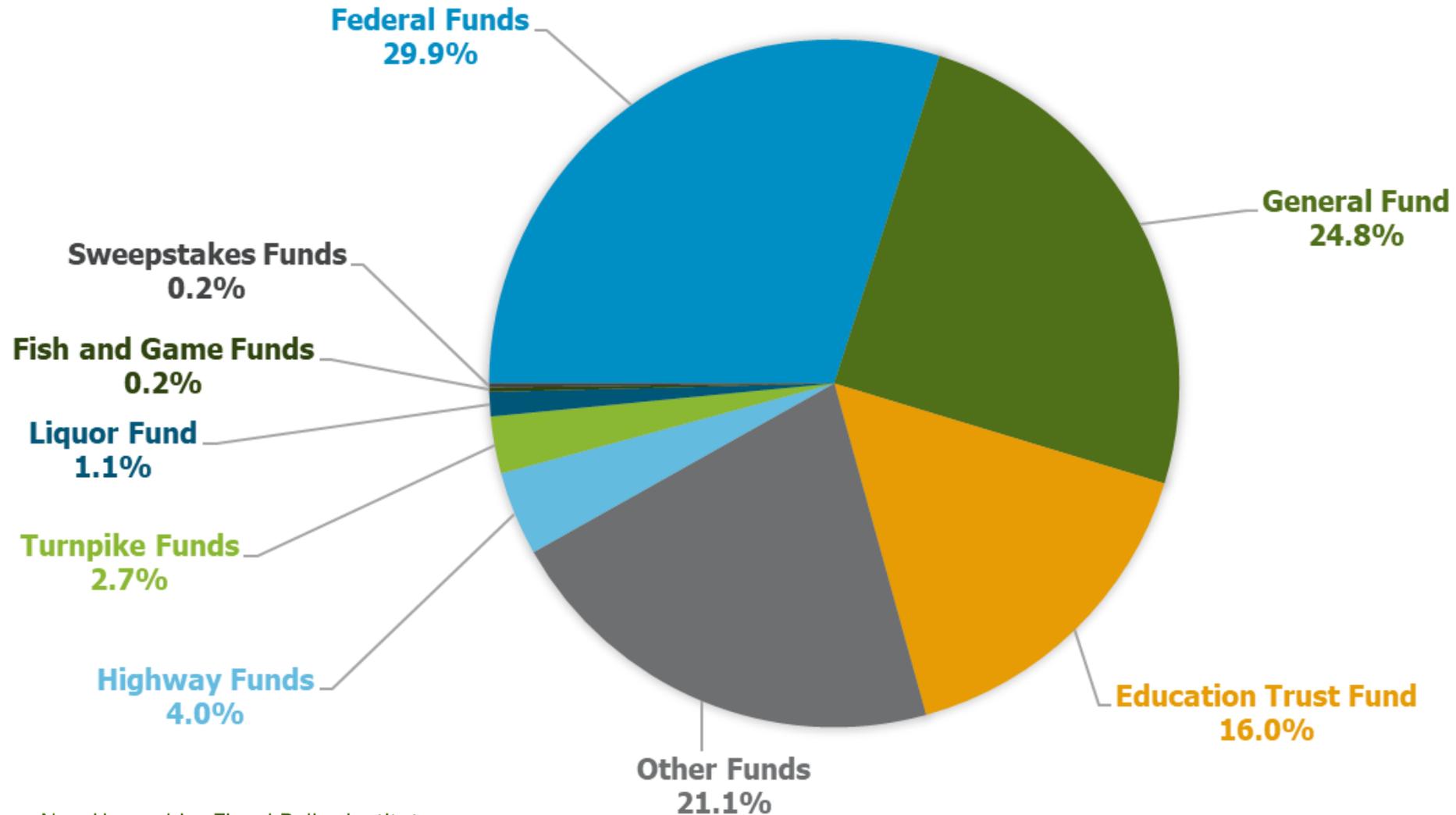
Source: Chapter 345, Laws of 2019



# The State Budget Funds

*New Hampshire, SFY 2021*

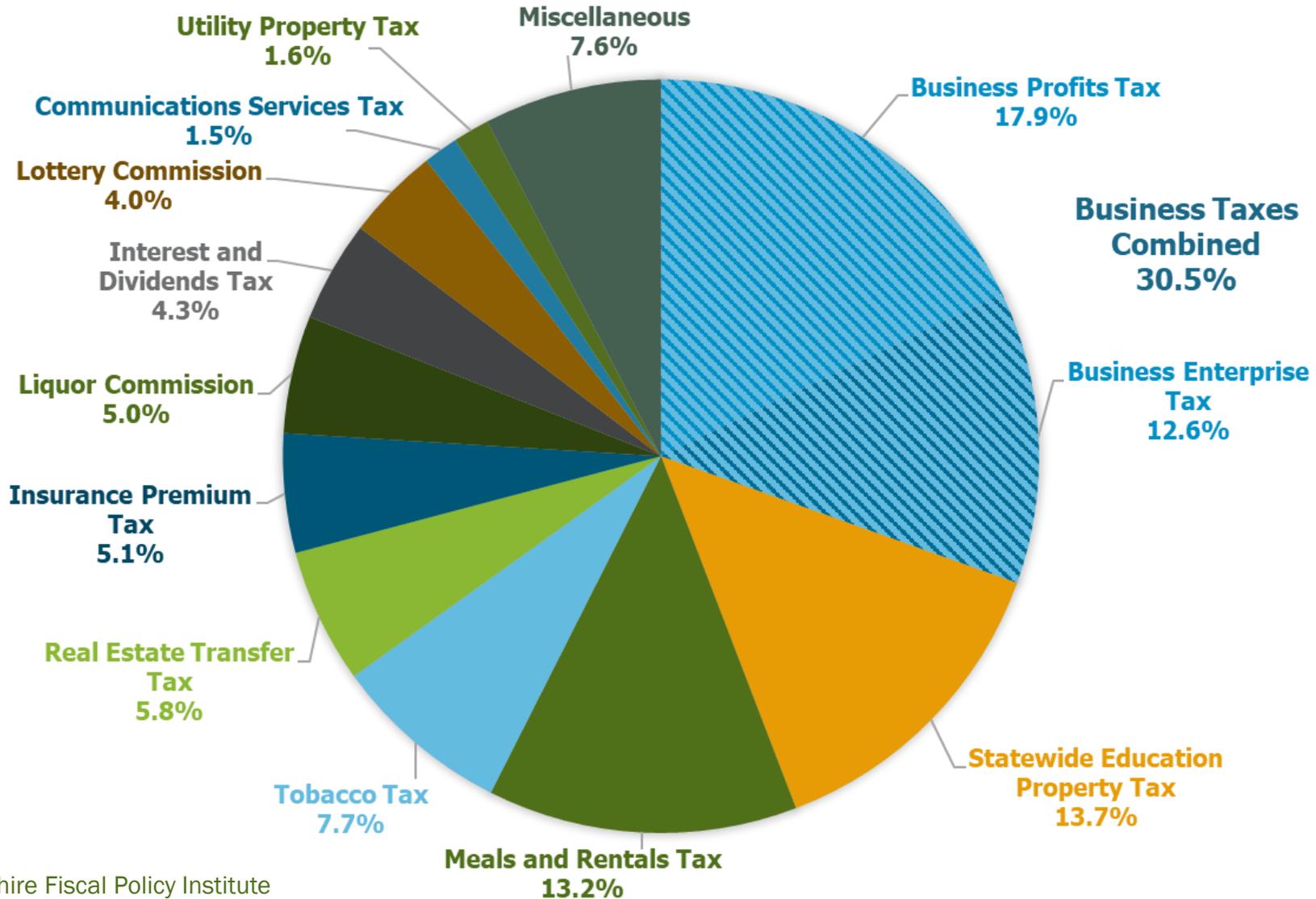
Source: Chapter 345, Laws of 2019



# General and Education Trust Fund Revenue

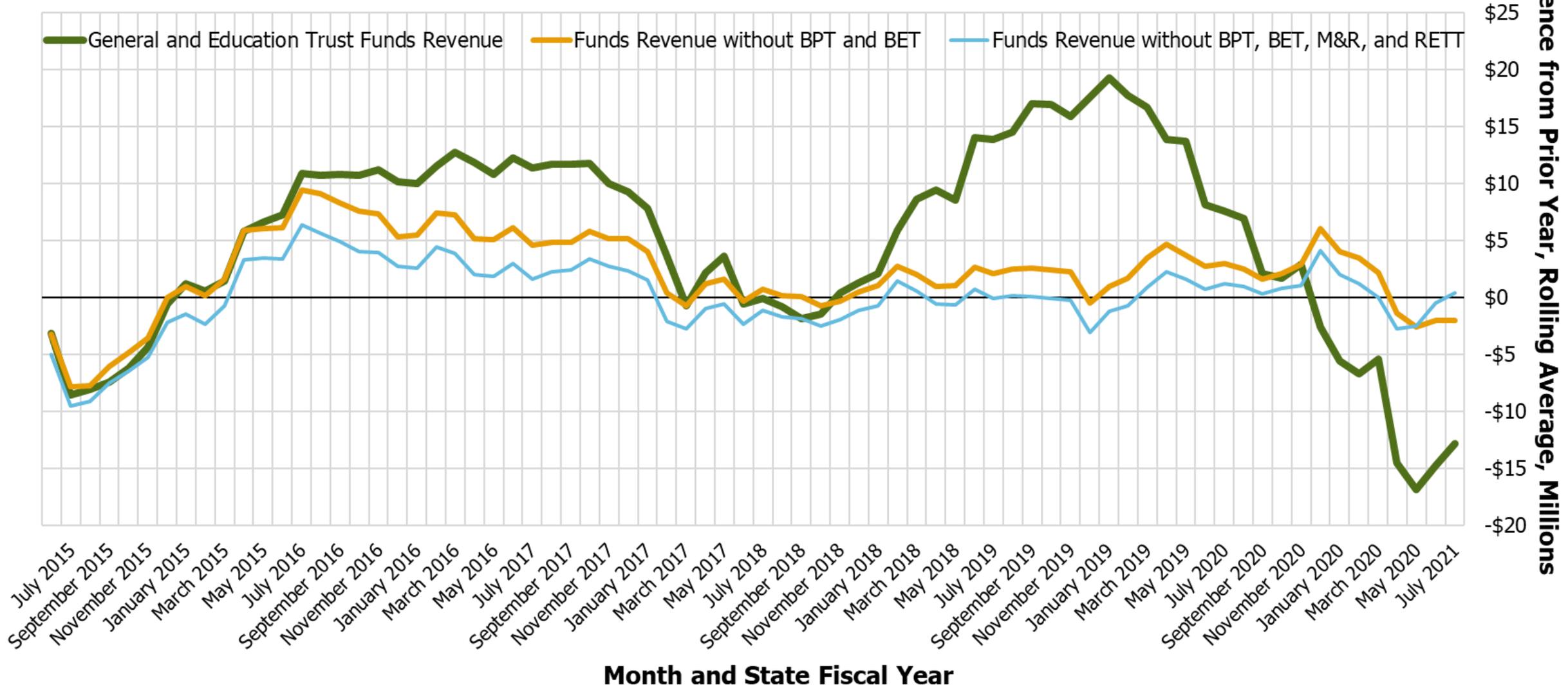
*SFY 2019 State-Generated Revenue*

Source: NH Comprehensive Annual Financial Report, SFY 2019



# Differences in General and Education Trust Funds Monthly Cash Receipts

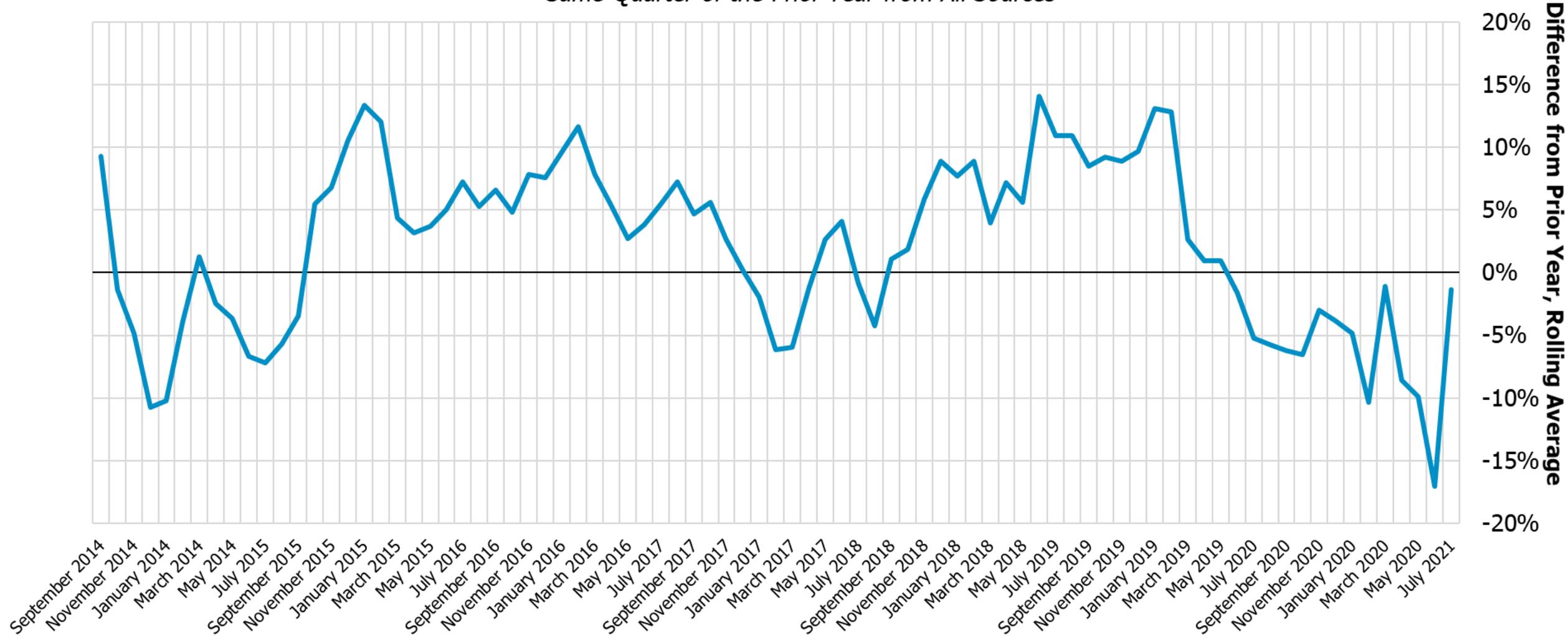
*Twelve-Month Rolling Averages of Monthly Cash Receipts to the General and Education Trust Funds Relative to Prior Year from All Sources; Less Business Taxes; and Less Business, Meals and Rentals, and Real Estate Transfer Taxes*



Sources: NH Department of Administrative Services Monthly Revenue Focus Reports  
 Note: Medicaid Enhancement Tax excluded from historical data.

# Differences in General and Education Trust Funds Monthly Cash Receipts

*Three-Month Rolling Averages of Monthly Cash Receipts to the General and Education Trust Funds Relative to the Same Quarter of the Prior Year from All Sources*

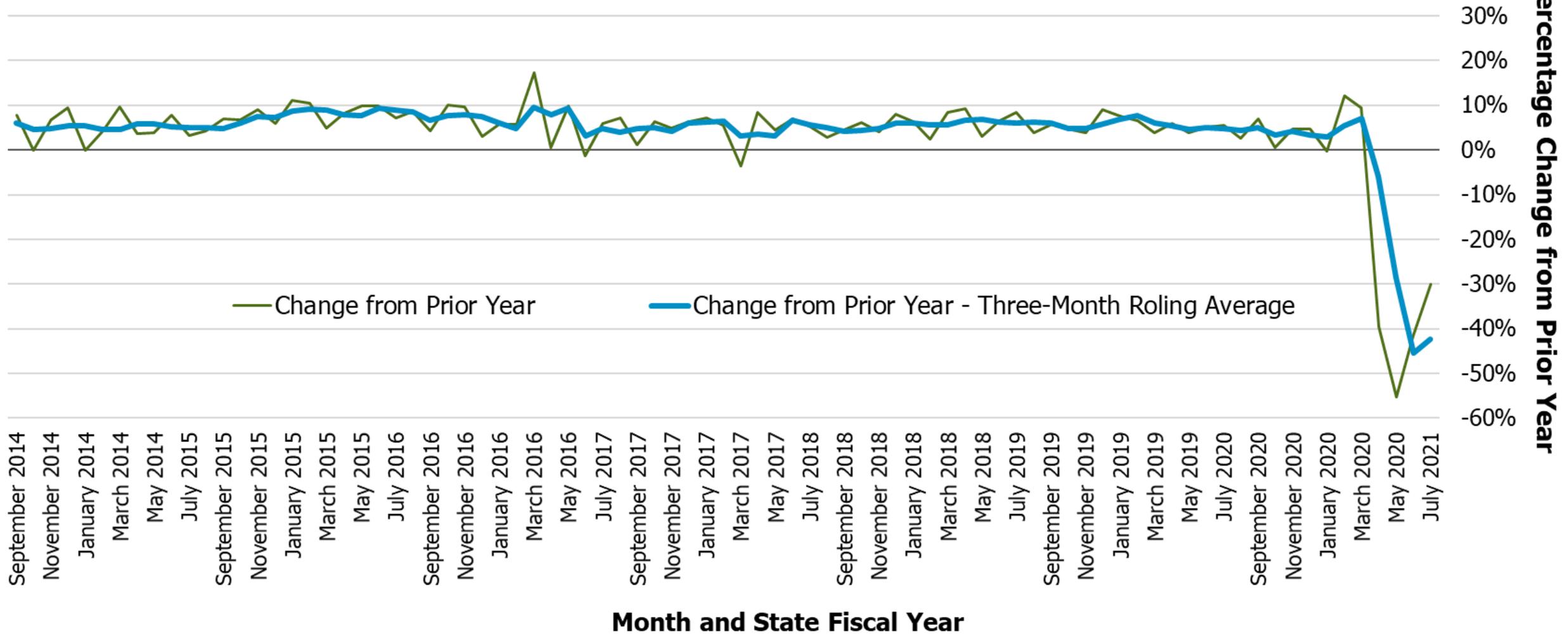


## Month and State Fiscal Year

Sources: NH Department of Administrative Services Monthly Revenue Focus Reports  
 Note: Medicaid Enhancement Tax excluded from historical data.

# Meals and Rentals Tax Revenue Changes

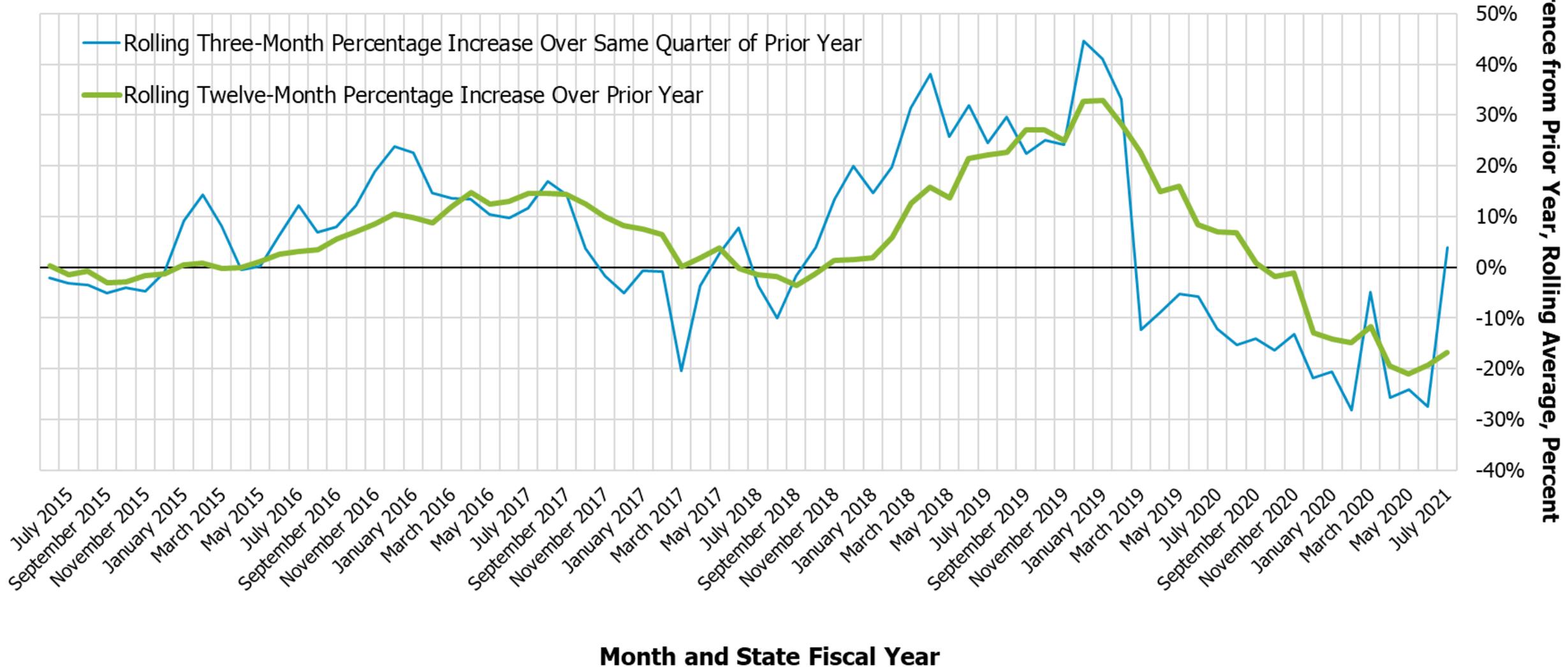
*Change in Receipts from Same Month of Prior Year,  
New Hampshire General and Education Trust Funds Receipts*



Sources: NH Department of Administrative Services Monthly Revenue Focus Reports

# Percentage Differences in Business Taxes Monthly Cash Receipts

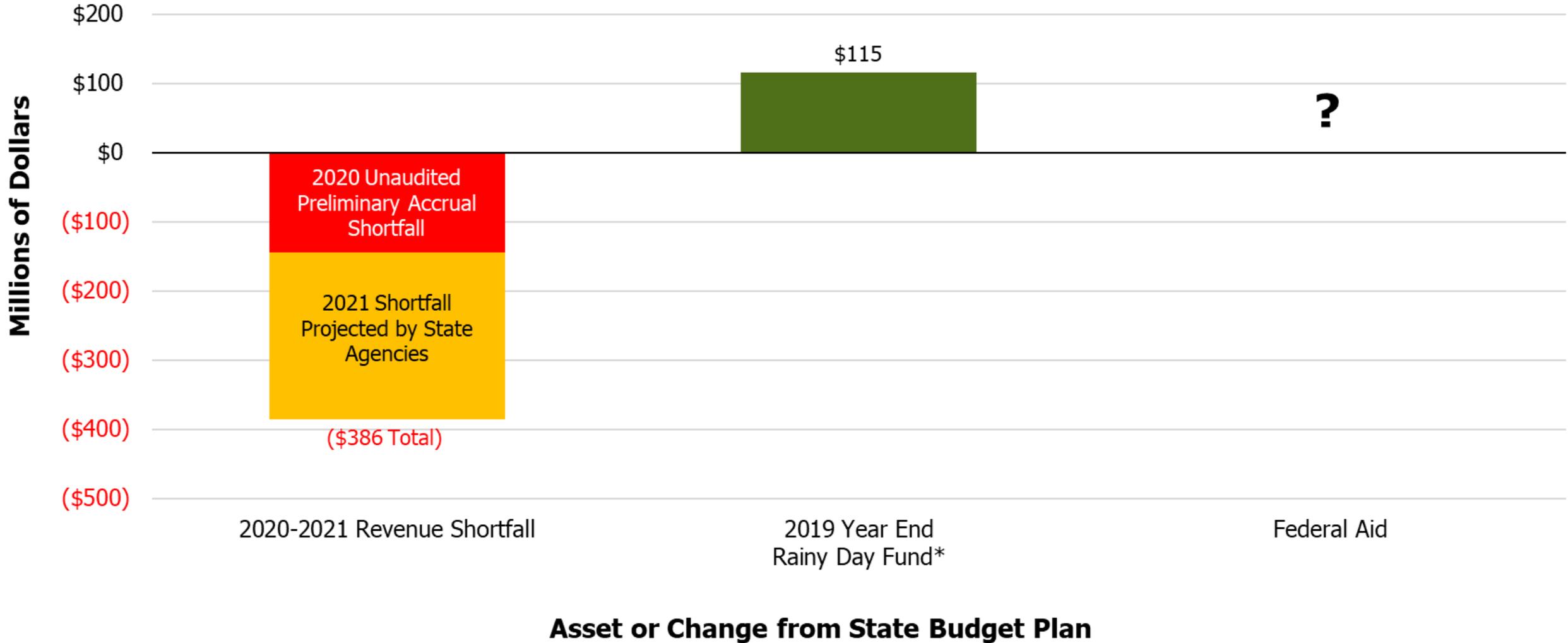
*Averages of Monthly Cash Receipts to the General and Education Trust Funds Relative to Prior Year from the Business Profits and Business Enterprise Taxes*



Sources: New Hampshire Department of Administrative Services Monthly Revenue Focus Reports

# New Hampshire State Budget Shortfalls and Assets

*Selected Deficits, Most Recent Projection, and Rainy Day Fund Balance for the General and Education Trust Funds, by State Fiscal Year*



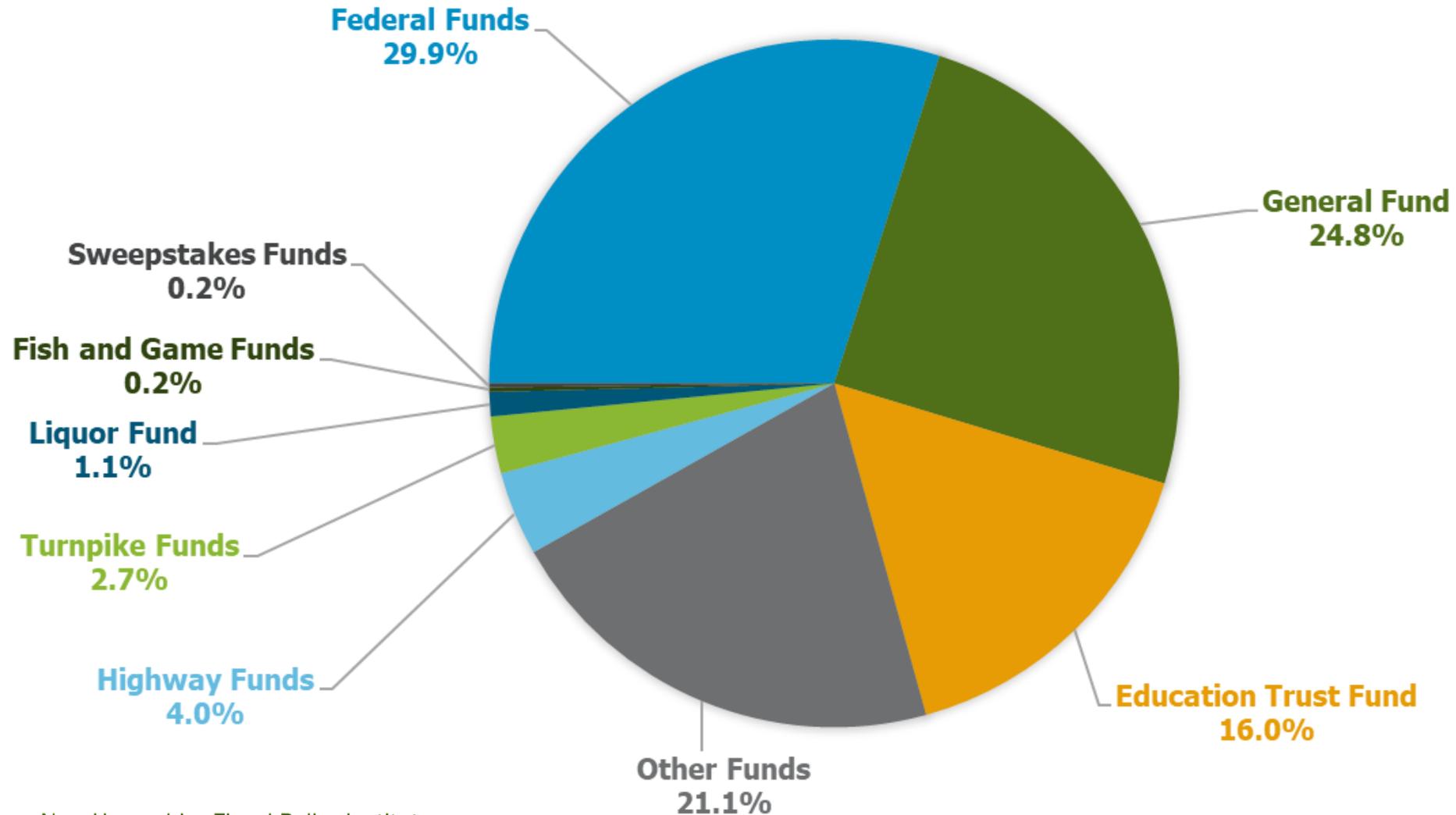
Notes: \*Rainy Day Fund refers to the Revenue Stabilization Reserve Account.

Sources: Estimates provided by the Governor's Office, July 24, 2020; NH Comprehensive Annual Financial Report, SFY 2019; NH Dept. of Administrative Services, Preliminary Accrual SFY 2020.

# The State Budget Funds

*New Hampshire, SFY 2021*

Source: Chapter 345, Laws of 2019

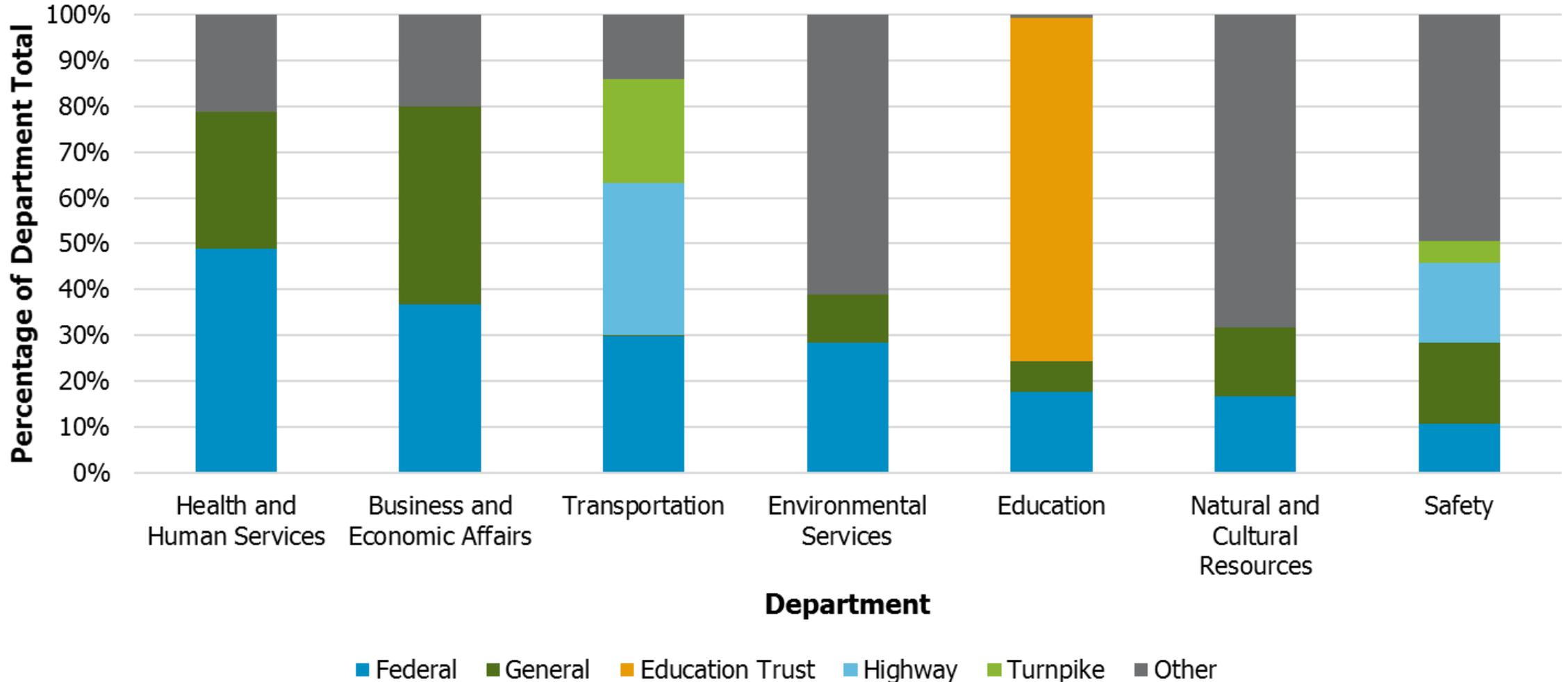


# Federal Funds in the State Budget

## Funds Supporting Selected Departments

*New Hampshire State Budget, SFY 2018*

Source: Chapter 155, Laws of 2017



# State Revenue – Federal Funds

## Medicaid

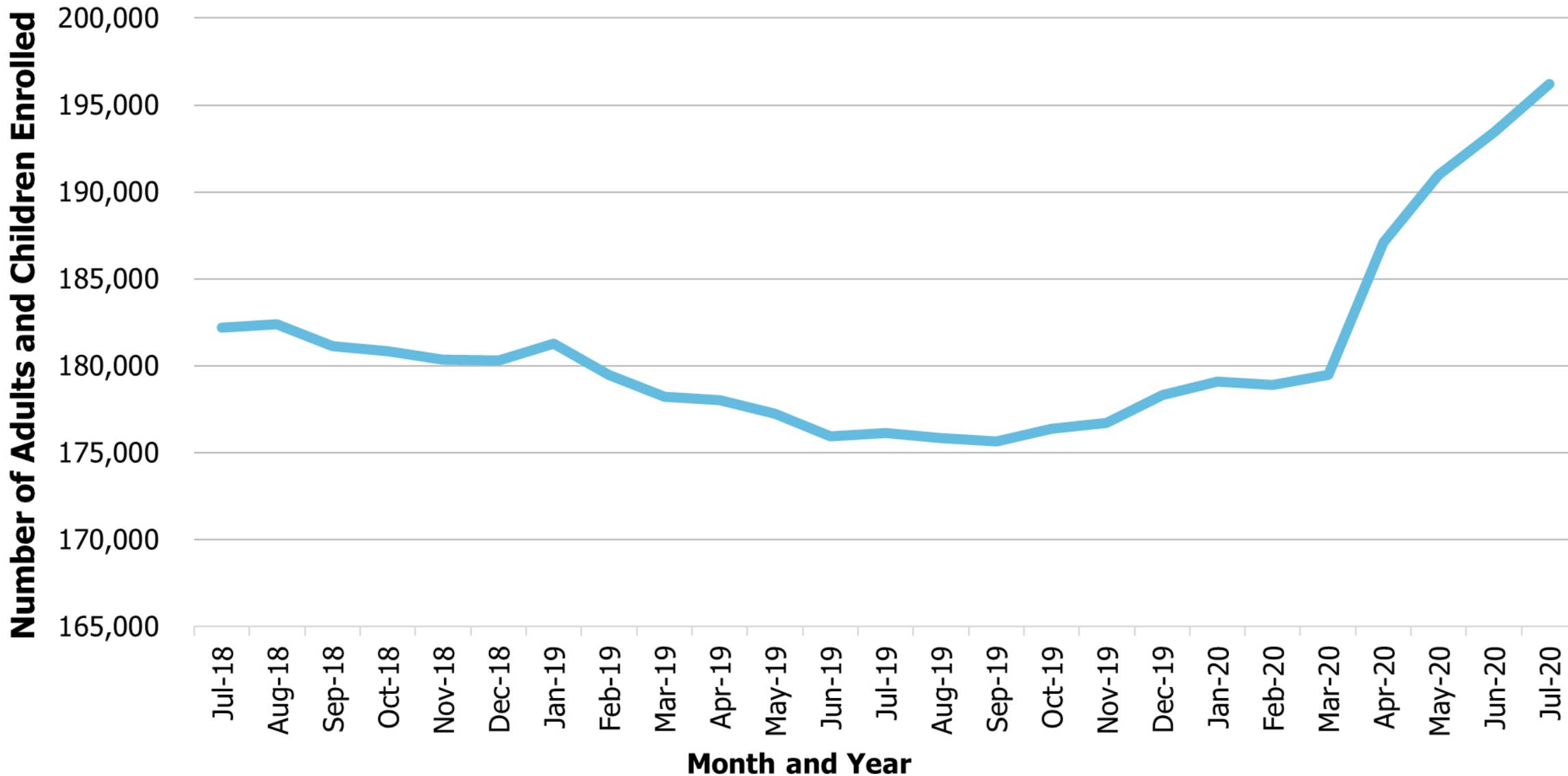
- A significant portion of General Fund revenue supports State matching funds for Medicaid, typically a 50%-50% match, more favorable in certain programs
- In all funds (State on-budget, State off-budget, federal), about \$2.1 billion in SFY 2020 was Medicaid, relative to a \$6.4 billion State Budget for SFY 2020
- About 196,000 people have access to health services through the program

## Other Program Areas

- Federal transportation aid
- Education aid – special education, school lunch program, professional development
- Water pollution and infrastructure funds, clean and drinking water programs
- Food Stamps/SNAP; Women, Infants, and Children Nutrition Program
- Temporary Assistance for Needy Families
- Low Income Home Energy Assistance Program, funds State Fuel Assistance Program

# Total Medicaid Enrollment in New Hampshire

*Total Number of People Enrolled*



Source: New Hampshire Department of Health and Human Services, Monthly Caseload Reports

# Federal Assistance

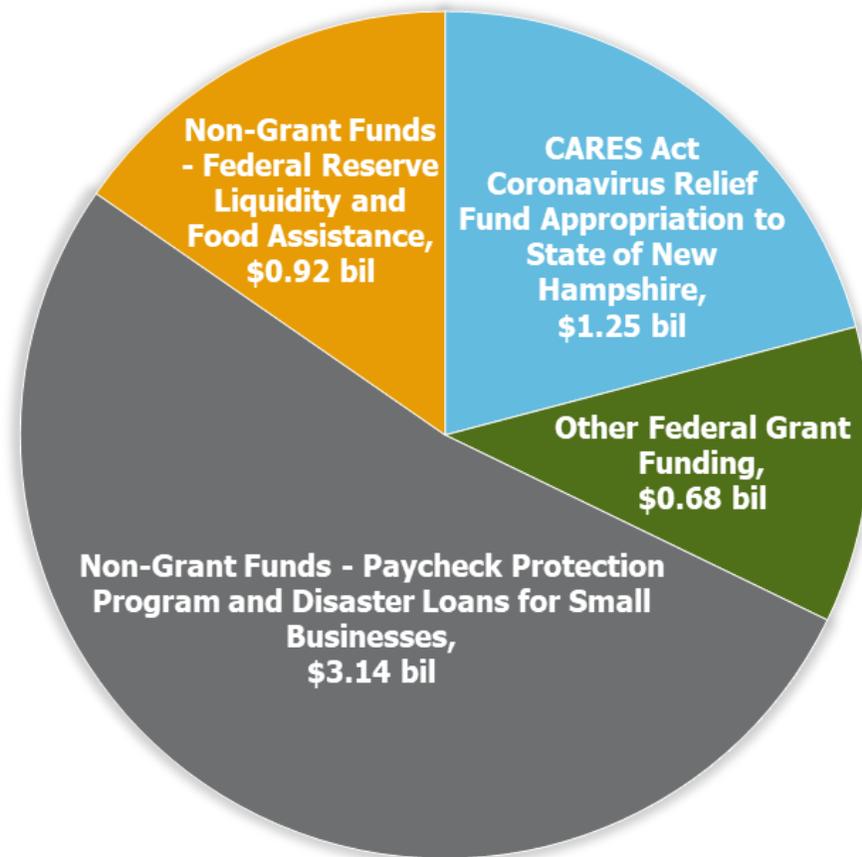
## Enhanced Medicaid Match

- Medicaid is a state-federal fiscal partnership to provide health coverage to children, parents, pregnant women, older adults in long-term care settings, individuals with disabilities, and other individuals with low incomes
- Federal Medical Assistance Percentage (FMAP) is the portion of costs paid by the federal government, 50% federal-50% state funds for most programs
- FMAP increased by 6.2 percentage points in the Families First Coronavirus Response Act for duration of federal public health emergency; efficient way to support states and enable use of General Fund revenues for other services
- Counting state and non-state funds, Medicaid was an approximately \$2.1 billion program in New Hampshire in State Fiscal Year 2020 (NH Office of Legislative Budget Assistant)

# Federal Funding Related to COVID-19 to Organizations in New Hampshire

*Received by State, Local Governments, and Private For-Profit and Non-Profit Entities,  
Data as of August 13, 2020*

Source: New Hampshire Office of Legislative Budget Assistant, Aug. 13, 2020



Note: CARES Act refers to the federal Coronavirus Aid, Relief, and Economic Security Act. Not all data current as of August 13, 2020 in source document.

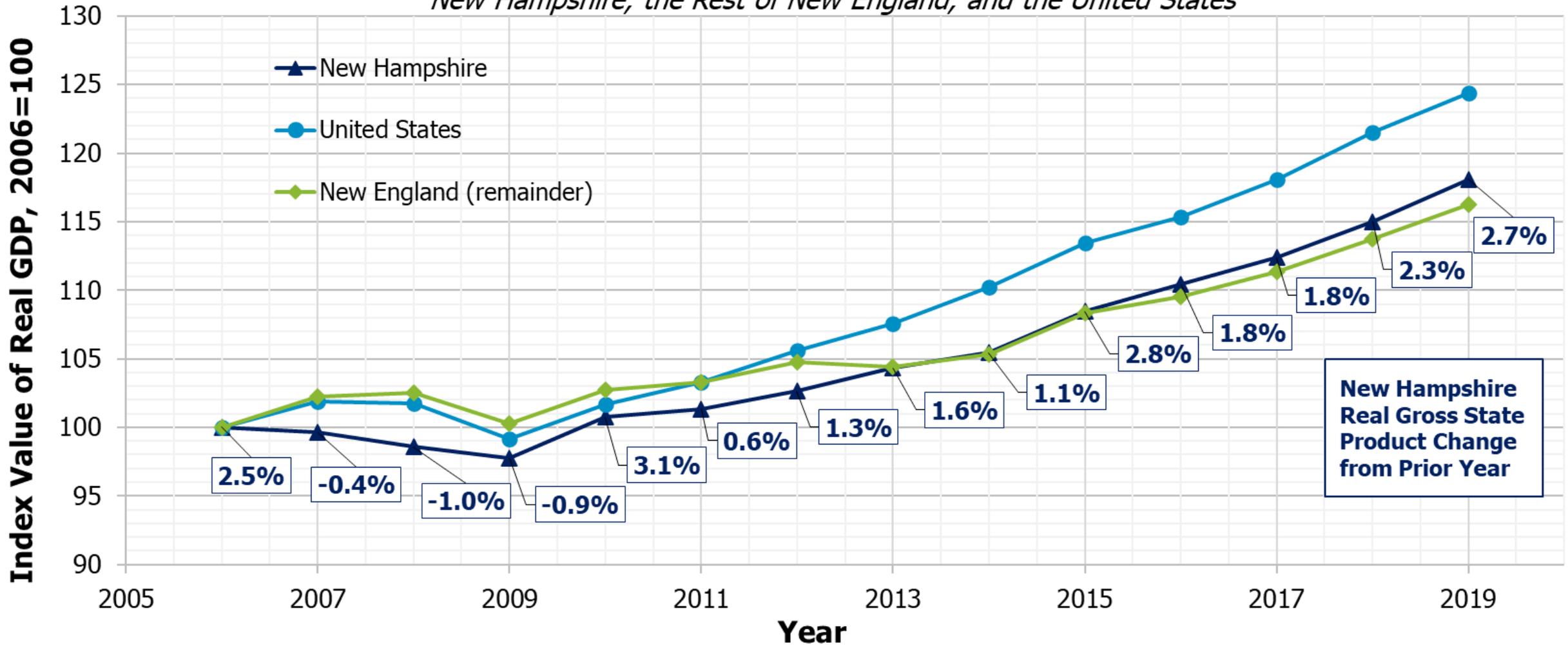
# Federal Assistance

## Flexible Direct Aid to States

- Current CARES Act Coronavirus Relief Fund federal grants (\$1.25 billion for NH) cannot be used to pay for previously-budgeted expenses, must be spent by Dec. 30, 2020
- Has been deployed to a wide variety of places, including:
  - Healthcare System Relief Fund (\$100 million, grants for providers, including long-term care)
  - Long Term Care Stabilization Program (funding to support Medicaid direct care workers)
  - NH Frontline Protective Worker Stipend (\$500,000, including child protection and social workers)
  - Aid to the New Hampshire Food Bank (up to \$5 million)
  - Aid to nonprofits (\$60 million)
  - Housing relief and assistance for individuals (up to \$35 million)
  - Child care programs support (up to \$25 million)
  - Main Street Relief Fund (\$400 million, support for small businesses)
  - Aid to State agencies, including \$179.6 million to the NH Department of Health and Human Services

# New Hampshire's Relative Economic Growth Since Recession

*Changes in Inflation-Adjusted Gross Domestic Product  
New Hampshire, the Rest of New England, and the United States*

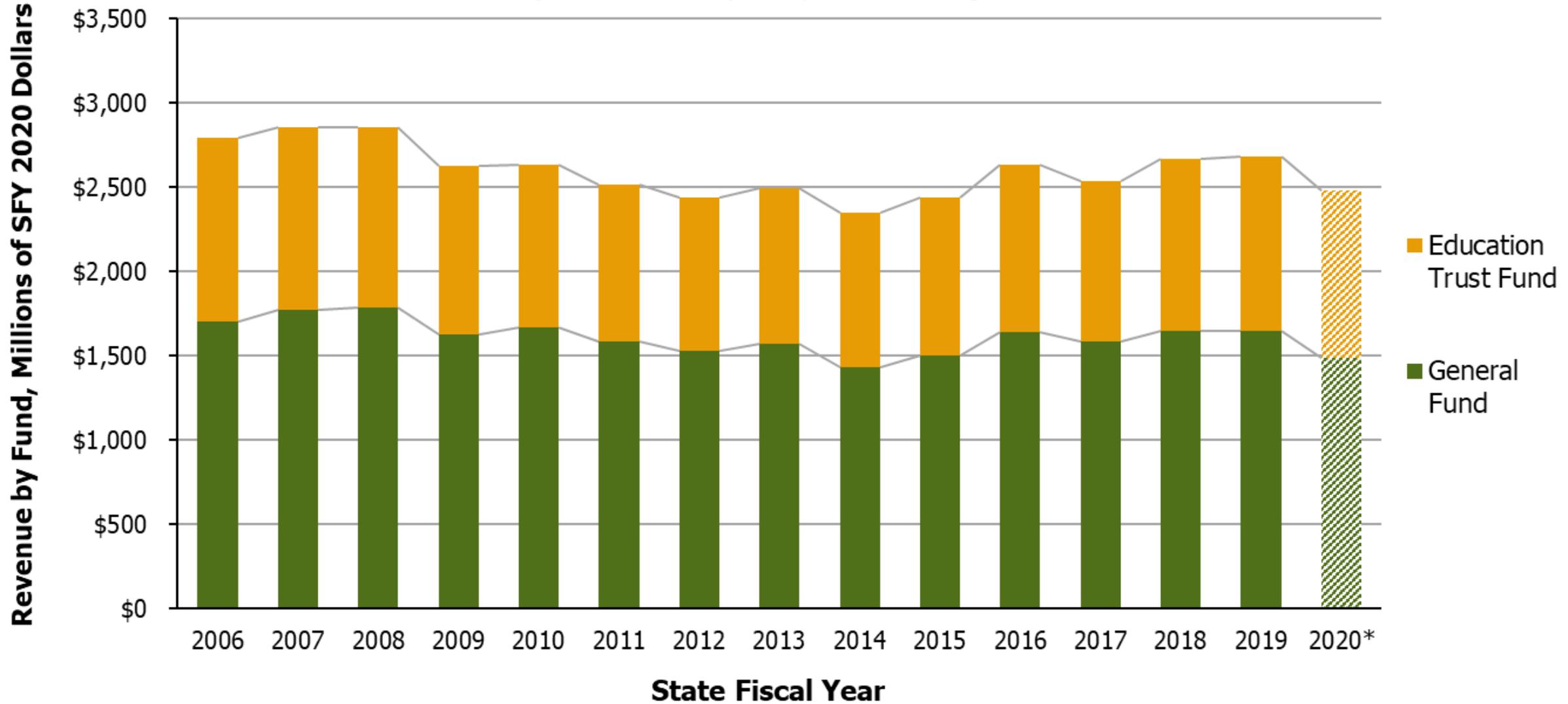


Note: Certain detailed 2018 and 2019 data pending. Inflation adjustment is 2012 chained dollars.

Source: U.S. Bureau of Economic Analysis

# General and Education Trust Fund Revenue

*New Hampshire Funds by Year, Inflation-Adjusted Dollars*



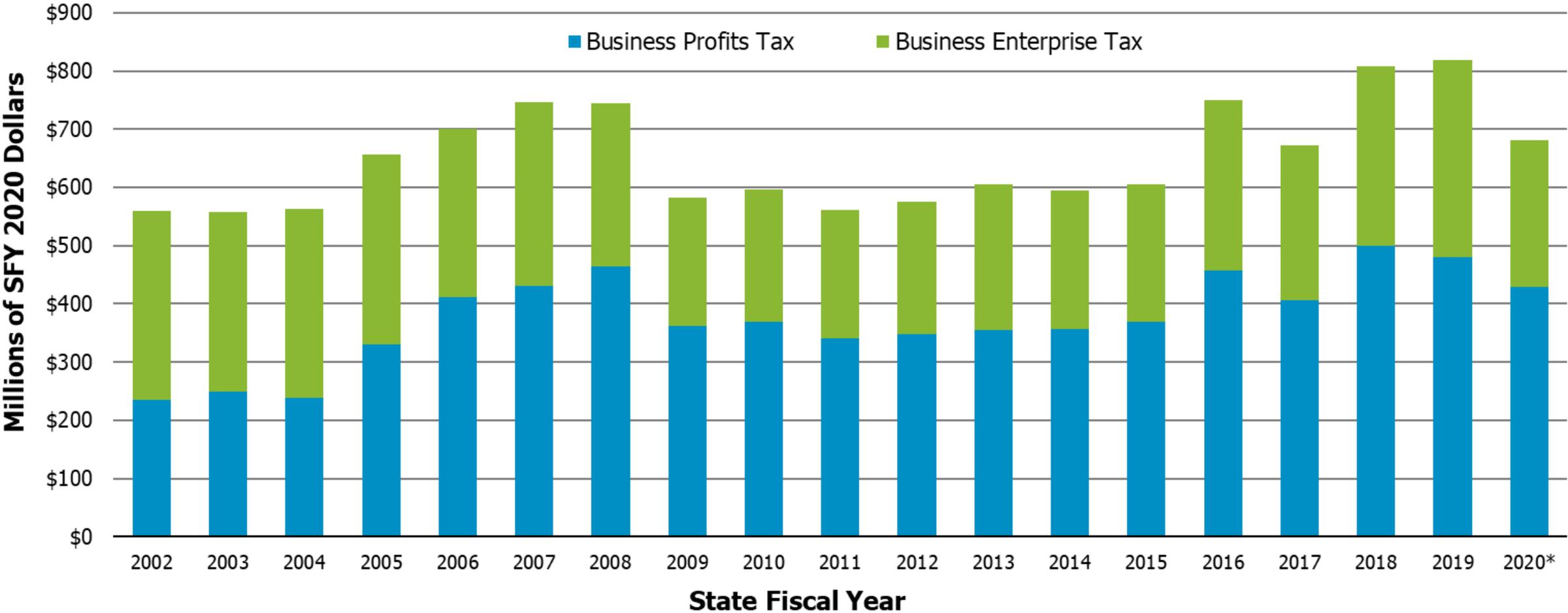
\*Note: Unaudited Preliminary Accrual for SFY 2020; final audit to be completed December 2020.

Sources: NH Comprehensive Annual Financial Reports, SFYs 2014-2019; NH Department of Administrative Services SFY 2020 Preliminary Accrual;

U.S. Bureau of Labor Statistics Consumer Price Index-Urban, Northeast

# State Revenue – Two Primary Business Taxes

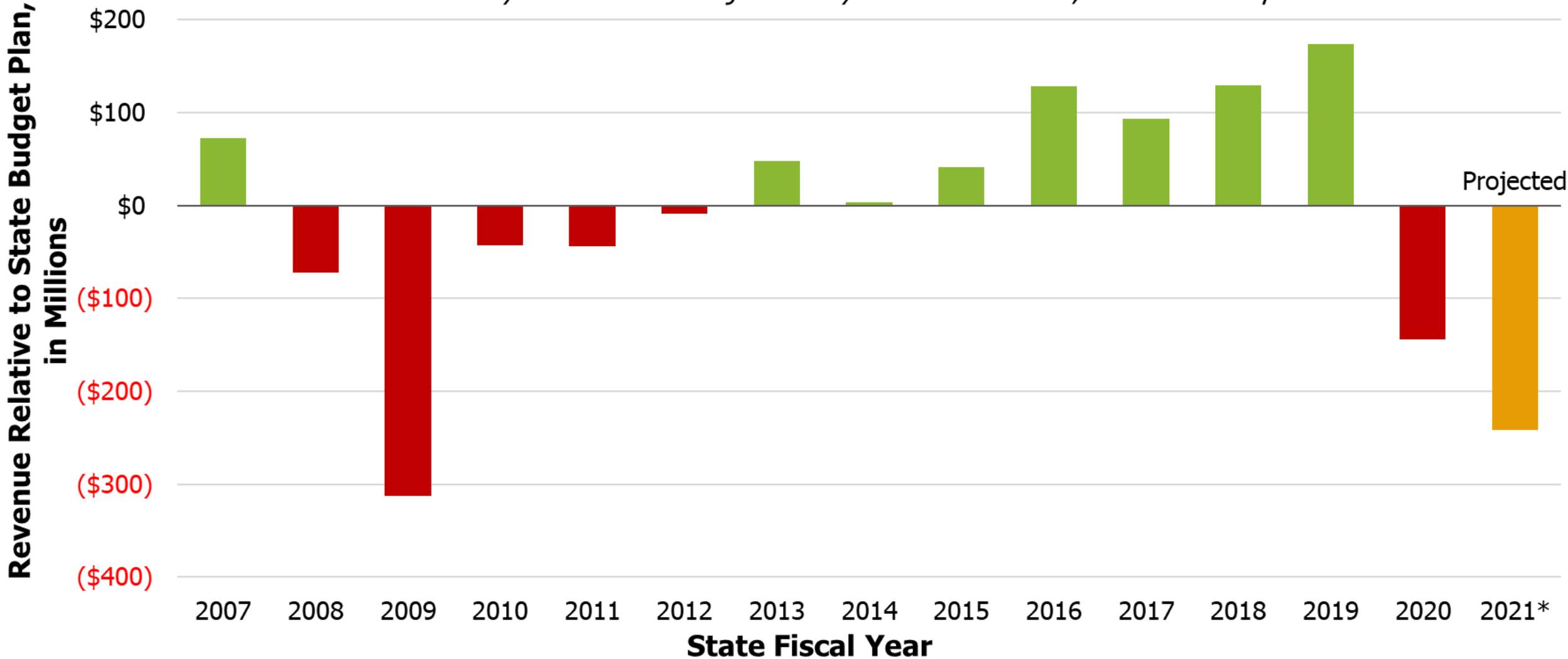
## Business Profits Tax and Business Enterprise Tax *New Hampshire General and Education Trust Fund Inflation-Adjusted Revenue*



Sources: NH Comprehensive Annual Financial Reports; NH Dept. of Administrative Services SFY 2020 Preliminary Accrual. U.S. Bureau of Labor Statistics, CPI-U, Northeast  
Notes: \* 2020 figures are unaudited preliminary accrual figures. Final sorting between these two taxes not reported fully in the Comprehensive Annual Financial Reports.

# General and Education Trust Funds Revenue Relative to Budget

*Preliminary Accrual and Projection by State Fiscal Year, for New Hampshire*

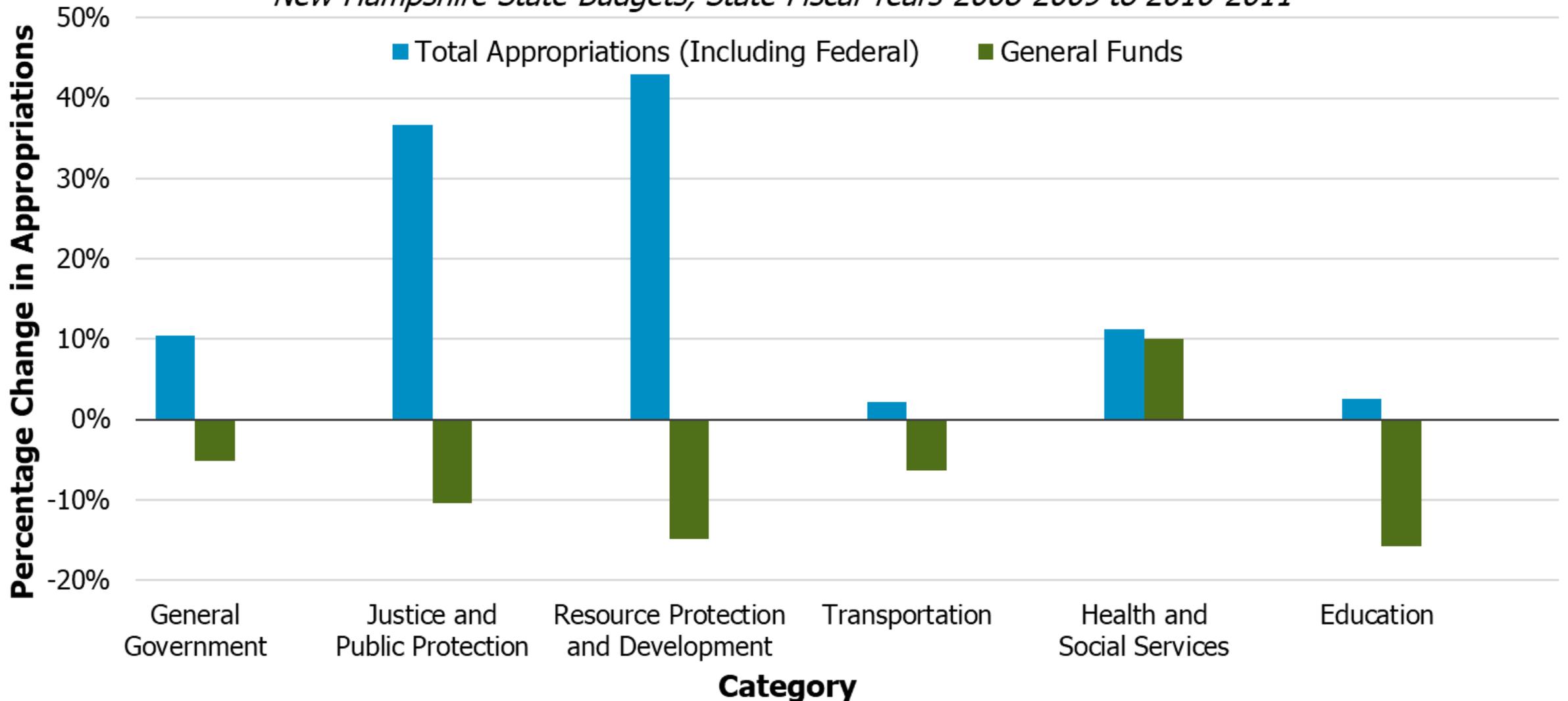


\*Note: Projection for State Fiscal Year 2021.

Sources: Estimates provided by the Governor's Office, July 24, 2020; NH Dept. of Administrative Services, Preliminary Accruals, SFYs 2007-2020.

# Percentage Changes in Appropriations Following the Great Recession

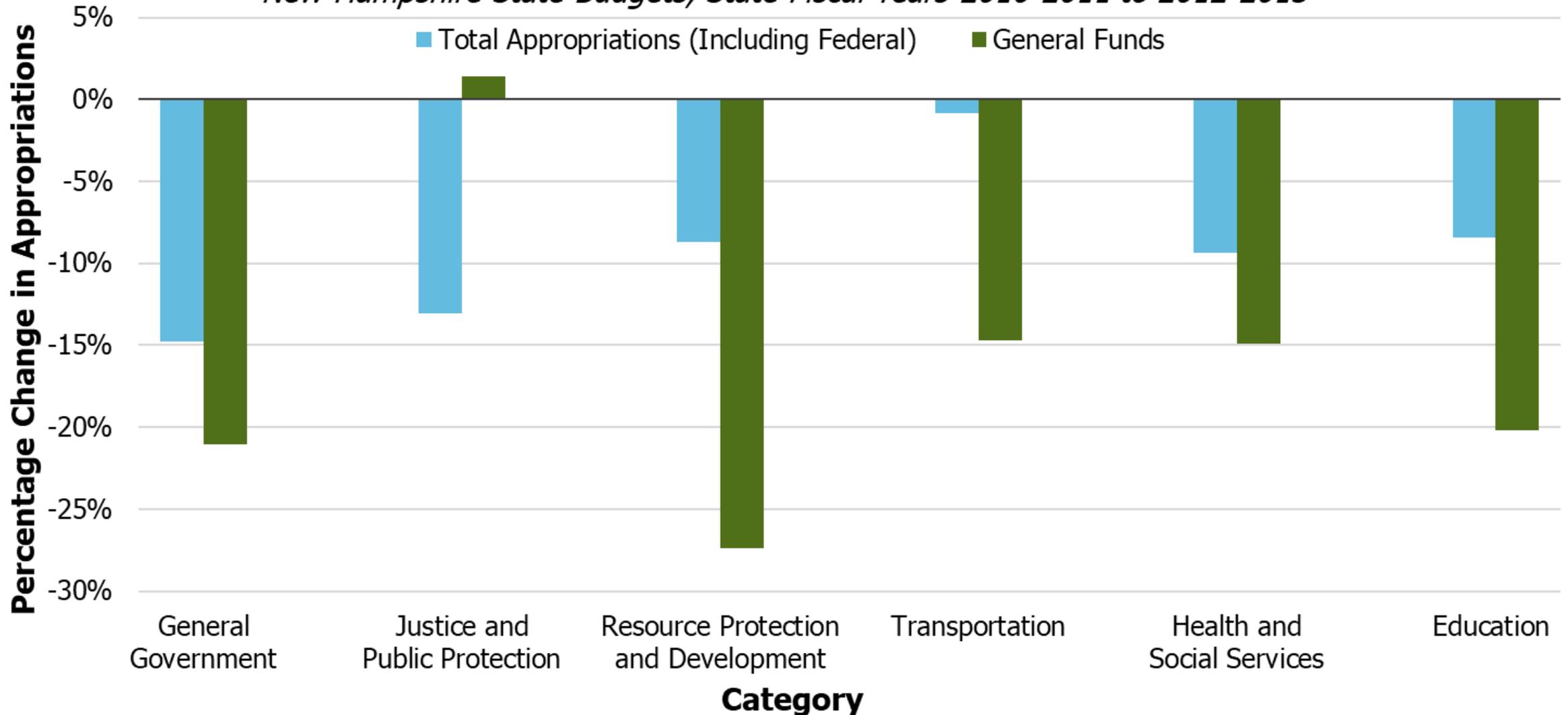
*New Hampshire State Budgets, State Fiscal Years 2008-2009 to 2010-2011*



Note: Appropriations do not include trailer bill appropriations, back of the budget changes, or other changes to appropriations outside of the Primary Budget (Section 1 of the State Budget).

# Percentage Changes in Appropriations Following the Great Recession

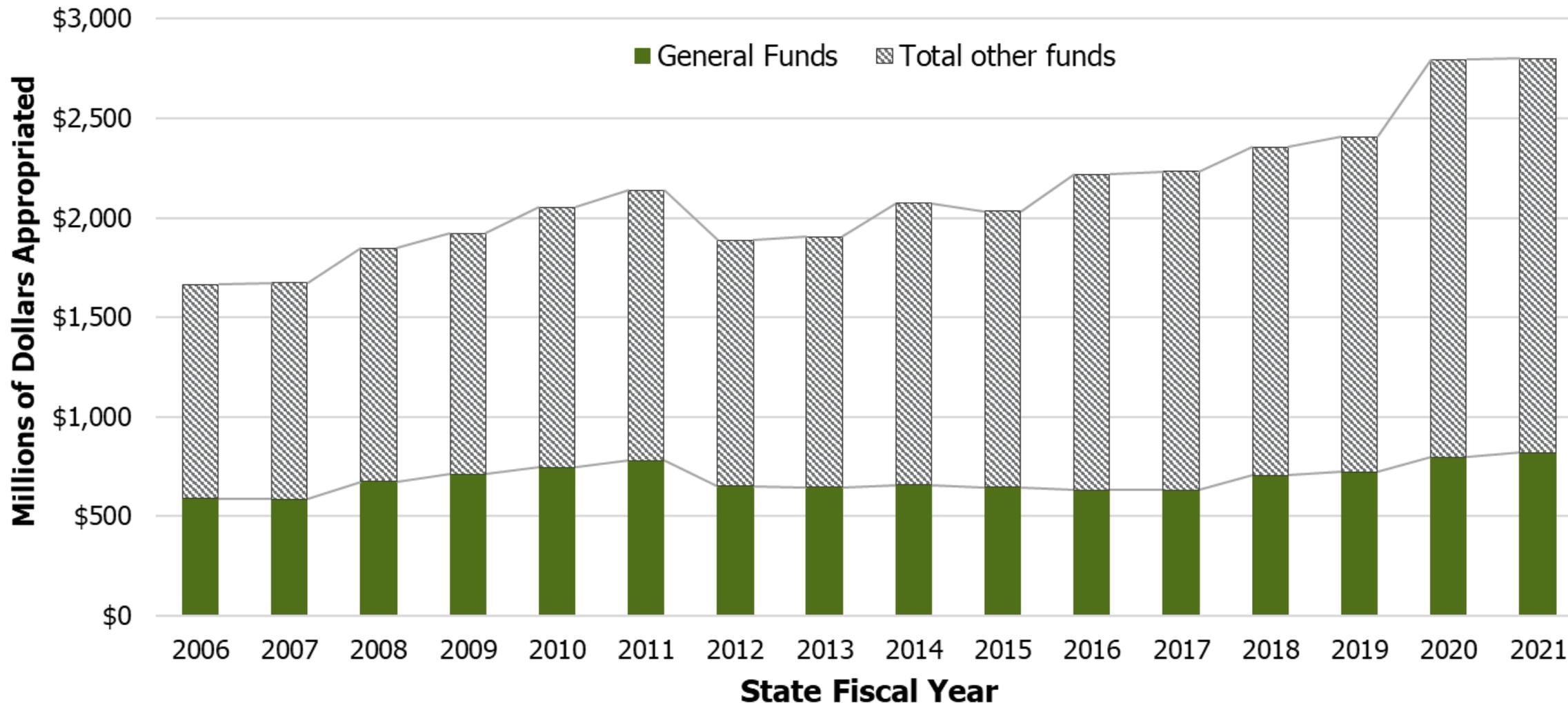
*New Hampshire State Budgets, State Fiscal Years 2010-2011 to 2012-2013*



Note: Appropriations do not include trailer bill appropriations, back of the budget changes, or other changes to appropriations outside of the Primary Budget (Section 1 of the State Budget).

# New Hampshire Department of Health and Human Services Operating Budget

*Unadjusted for Inflation, Primary Budget, Not Including Off-Budget Changes*



Note: Appropriations do not include trailer bill appropriations, back of the budget changes, or other changes to appropriations outside of the Primary Budget (Section 1 of the State Budget).

# Future Federal Assistance?

## Form of Assistance Key

- More flexibility for existing Coronavirus Relief Funds?
- Increase in FMAP large enough to offset previously-budgeted costs?
- Aid for education that can be used to offset existing costs?
- Direct, unrestricted aid to states?
- Timing, with budget shortfall growing over time?

## New Hampshire State Budget Timeline

- New two-year State Budget starting July 1, 2021
- Not legal barrier to ending current State Budget with a deficit, but next State Budget must incorporate that deficit and balance



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